



Research of the Best Practices of Access to Public Information

Chamber of Control of Georgia (State Audit Office of Georgia)

Georgia, United Kingdom (Scotland), United States of America, Estonia – Comparative Analysis

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Editor: Levan Avalishvili

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This study is made possible by the generous support of the American people through the United States Agency for International Development (USAID). The opinions expressed herein are those of Institute for Development of Freedom of Information (IDFI) and do not necessarily reflect the views of United States Agency for International Development or the United States Government.

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Introduction

The following study is comparative analysis of Georgian and international legislation the United Kingdom (Scotland), the United States of America, Estonia prepared within the framework of a project – "Research on the Effectiveness of the FOIA Provisions in Georgia", implemented by the Institute for Development of Freedom of Information (IDFI).

The project "Research on the Effectiveness of the FOIA Provisions in Georgia" was implemented by IDFI (March-May, 2012) under the Good Governance in Georgia Program (G3) of the United States Agency for International Development (USAID).

The goal of the project was to increase the level of transparency and effective governance of the administrative organs (the Ministry of Justice, Civil Service Bureau, the Competition and State Procurement Agency, Chamber of Control of Georgia, Government of the Autonomous Republic of Ajara) through studying the best international practice of access to information and overcoming shortcomings in this sphere.

Main objective of the project - "Research on the Effectiveness of the FOIA Provisions in Georgia"- was to increase the accountability and transparency of the civil sector of Georgia, through study of the best international practices of access to public information and implementation of recommendations introduced on the basis of research. To achieve this goal, several tasks have been named in the set.

First of all, it was important to make research of the content of information posted in the online resources of the public institutions and forms of their location. For this there were chosen several Georgian target public institutions - the Ministry of Justice, Civil Service Bureau, the Competition and State Procurement Agency, Chamber of Control of Georgia, Government of the Autonomous Republic of Ajara, Ministry of Finance and Economy of Ajara A/R, Ministry of Labour, Health and Social Care of Ajara A/R, Ministry of Education, Culture and Sport of Ajara A/R, the Ministry of Agriculture of Ajara A/R.

At the same time, the project focused on the study of international best practice on access to public information. Foreign government structures, identical to the Georgian target institutions, were used as the target for. In particular, they stressed the countries with the best practices in proactive publication: the United States, Great Britain/Scotland and Estonia.

The research of international practice demonstrated a significant modern trend. In particular, government agencies, to ensure transparency and accountability of their work, in a proactive mode make available the data of public interest. Development of information technologies gave them opportunity to make information about their activities much available through posting of different types of reports, data and information on official web-sites, that is the most important element to

establish effective communication with citizens and to improve public confidence to the public institutions. This trend has been a tradition at the international level. Moreover, in some countries it is already regulated at the legislative level.

The research results revealed that almost in all cases, it is important to publish the following types of information on the official web-site:

- Detailed information about leadership;
- General contact information;
- Description of structure of entity and the rule of activity;
- Strategic and operational plans;
- Projects and programs;
- Action quarterly and annual reports/audits;
- Resolutions:
- Counsultations for individuals and legal entities;
- Access to public information and a detailed description of request procedure;
- The documents proactively published by an institution;
- Detailed information on the financial activities of the body, the budget;
- Openness of administrative costs;
- Access to statistical data;
- General information about the activities, etc.

Competence of the agencies should be considered and therefore specific information and documents posted on the web-site. Publication of information of such type on the web-site, and most importantly, the quality of the material and complete disclosure, is the main basis of assessment of accountability, openness and transparency of public institutions.

The research methodology consisted of three main components:

- Research of proactive posting by target administrative agencies of Georgia, on the basis of the analysis of public information posted on their web-sites;
- Study of the Government's official web-resources to identify the best practices of proactive posting;
- Collaboration of recommendation package in an attempt to increase transparency of Georgian public space.

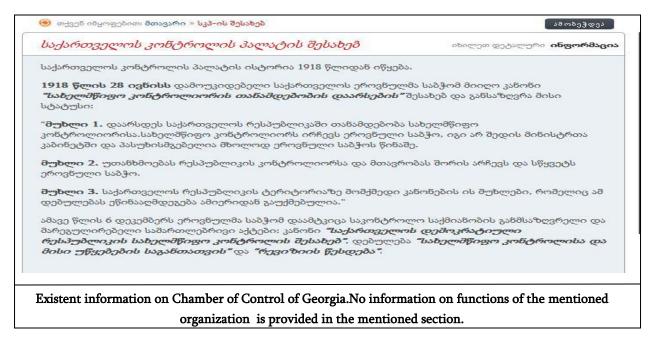
Chamber of Control

Introduction

The one of the reesearch objects was information proactively published on the website of Chamber of Control of Georgia. It is to be mentioned that the mentioned institution in public area stand out for topicality and quality of the publiched information. However it is possible to improve official website by adding different services and as a result improvement of the public information accessibility quality. For research of the best practices the official websites of identical public institutions of Estonia (www.riigikontroll.ee), Greate Britain (www.nao.org.uk), Scotland (www.audit-scotland.gov.uk) and Unites States of America (www.gao.gov).

1. General information on Public institution

The one of the most important elements of the information on Public Institution is the description of its functions (mission, aim and authority). There is no a page including such type of information at the official website of Chamber of Control of Georgia.

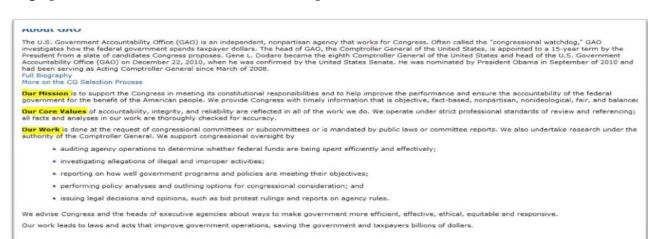


But the U.S. Government Accountability Office(The U.S. Government Accountability Office - GAO) in this section has published mentioned details on agency. This section includes

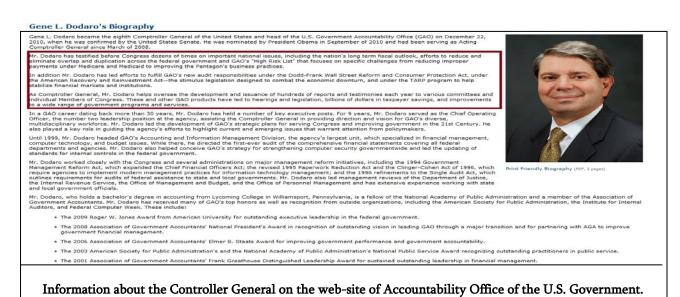
publicinstitution mission, basic valuables, competence and tasks. Beside this website includes biography of office manager.

It is noteworthy that the section first describes the scope of the career of the head and then is followed by references of currently achievements.

Wheares the information about the Chairman of the Chamber of Control only provides biographical details and not describes the competence and duties.



Information about Accountability Office of the U.S. Government



Red cell contains the information about his competence.



In this regard, the experience of Scotland is to be mentioned. On the web-site of the Audit Scotland's there is published information about the mission of the agency, its vision, core objectives, managerial staff, biography of the employees, Code of Conduct of the Board Members, its role, the composition rule, procedures for the appointment of the main auditor and functions of the auditor. The web-site provides, as well a list of the public institutions, which are audited by the Audit Scotland.

About us

Audit Scotland
 Auditor General
 Accounts Commission

Our people - Audit Scotland board and staff

We employ around 300 people. Some are based in Edinburgh, where we have our headquarters, and others are in offices throughout Scotland. A board oversees our work.

View the Code of Conduct for members of the Audit Scotland board (PDF | 120KB)

Current board members are:



Ronnie Cleland

Chair of the Audit Scotland Board

Ronnie has served on National Health Service (NHS) trusts and boards since 1992. He is a non-executive director of a search and selection consultancy; a member of the Court of the University of Strathclyde and non-executive adviser to the Scottish Football Association.

Register of interests: A Ronnie Cleland (PDF | 26KB)



John Baillie

Chair of Accounts Commission

Register of interests: Dohn Baillie (PDF | 29KB)

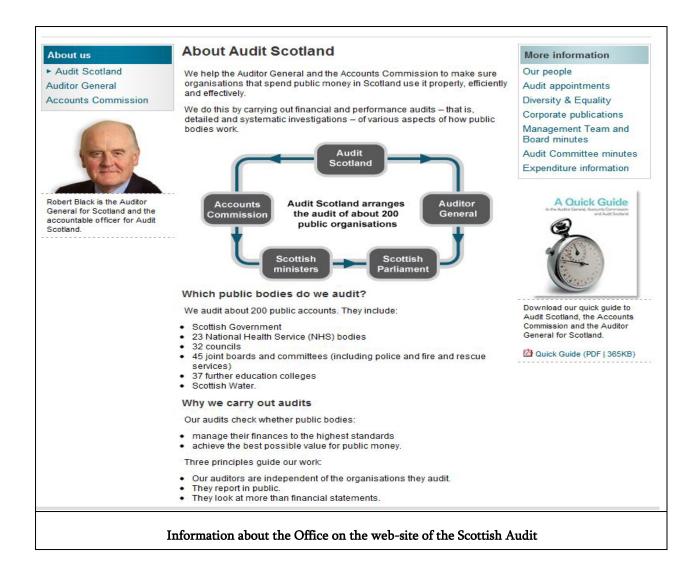


Robert Black

Accountable Officer and Auditor General

Register of interests: Robert Black (PDF | 20KB)

Information about the members of the Board of Audit Scotland



In addition, the official site of the Scottish Audit provides protocols of the meetings of the Service Board and Management Team. All the data is available in PDF format, which represents the following information:

- 1. The exact time and place of the meeting;
- 2. Full name of Employees and the public servants;
- 3. The list of issues discussed at the meeting;
- 4. Summarize the positions of each public servant in relation with the issue;
- 5. There are represented main details of the recently observed reflections and developed reports and the opinions around the issues;

6. Date and time and the venue of the next meeting.

Management Team and Board minutes About us Audit Scotland The Audit Scotland Board oversees Audit Scotland's work and seeks to ensure high standards of governance and management. Auditor General Accounts Commission The Management Team oversees the operational aspects of Audit Scotland's work with each member taking responsibility for a specific area of our work. Board minutes from 2012 (PDF | 164 KB) Board minutes from 2011 (PDF | 719 KB) Board minutes from 2010 (PDF | 253 KB) Board minutes from 2009 (PDF | 334 KB) Board minutes from 2008 (PDF | 100 KB) Board minutes from 2007 (PDF I 64 KB) Board minutes from 2006 (PDF I 74 KB) Management team minutes from 2012 (PDF | 442 KB) Management team minutes from 2011 (PDF | 2.48MB) Management group minutes from 2010 (PDF | 586 KB) Management team minutes from 2010 (PDF | 507 KB) Management team minutes from 2009 (PDF | 323 KB) Management group minutes from 2009 (PDF | 775 KB) Management team minutes from 2008 (PDF | 302 KB) Management team minutes from 2007 (PDF | 551 KB) Management team minutes from 2006 (PDF | 494 KB) Management team minutes from 2005 (PDF | 192 KB) ◆ Back to top

Protocols of meetings of the board and management team of the Scottish Audit Office published on the official website

Minutes of Meeting of Audit Scotland held in the offices of Audit Scotland, 110 George Street, Edinburgh on Thursday, 23 February 2012 at 10.00hrs.

PRESENT: R Cleland (Chair)

J Baillie J Maclean K Bryan R W Black

APOLOGIES: None

IN ATTENDANCE: D McGiffen, Chief Operating Officer

R Frith, Assistant Auditor General

F McKinlay, Controller of Audit and Director of Best Value and Scrutiny

Improvement

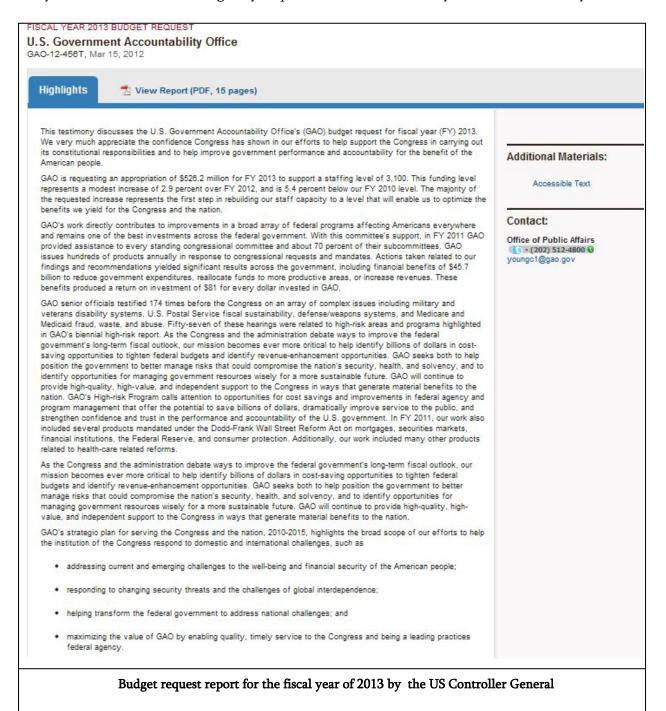
B Hurst, Director of Performance Audit James Gillies, Communications Manager Simon Ebbett, Communications Officer Bruce Stoddart, Web Publications Officer D Hanlon, Corporate Finance Manager

Item No Subject

- Apologies
- 2. Declarations of Interest
- 3. Chair's Report
- Minutes of the meeting of 26 January 2012
- Matters arising from the minutes
- 6. The Audit of Community Planning Partnerships
- Audit Scotland's Annual Report
- Scottish Commission for Public Audit Visit
- Standing Orders Annual Review 2011/12
- Performance & Financial Update Quarter Three 2011/12

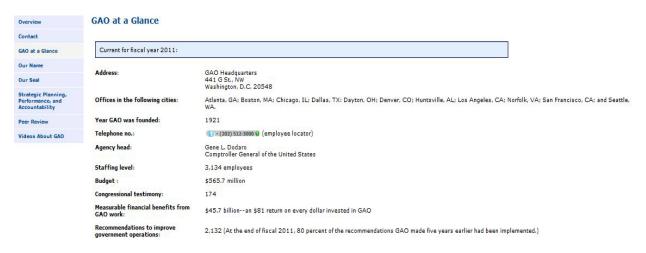
Information about a meeting of the the board and the management team of Scottish Audit on the official website

Except the biography the website of the Accountability Office of the U.S. Government contains all the comments, notes and presentations by the Controller General in the legislative body in relation with the budgetary requirements of the country for different fiscal years.





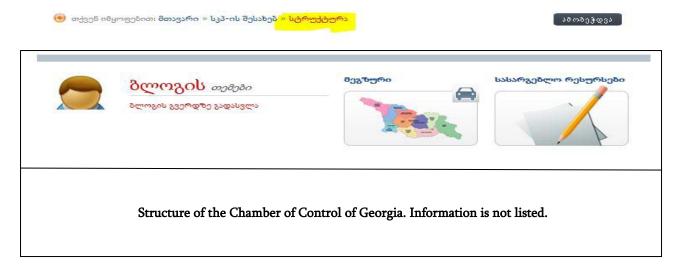
In addition, the section of the public institution provides general information about the institution: address, head office, year of establishment, contact information, number of employees, budget amount, reports sent to the Congress, number of various types of recommendations developed by the office to improve financial operations.



General data related to the Accountability Office of the U.S. Government

2. Public institution system/structure

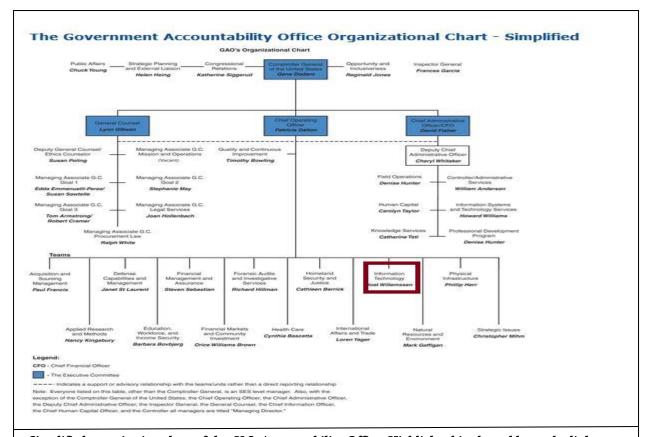
In the section of the Control Chamber of Georgia "About CCG", the sub-section named "Structure" is empty.



Website of the U.S. Government Accountability Office provides the detailed organizational chart, which specifies the goals of the structural units. Also, there is a simplified version in which the names of the officials of all sub-divisions are available. Moreover, from the organizational chart you may go to a separate structural unit where there are given details of its main objectives, accomplishments, current projects and contact information.



Detailed structural chart of the U.S Accountability Office



Simplified organization chart of the U.S. Accountability Office. Highlighted in the red box - the link to a web-site of a structural unit



The web-site of the National Audit Office of Estonia as well provides structure of the office and at the same time, describes competence of each unit.



The National Audit Office has three departments that are engaged in the primary activity: the Financial Audit Department, the Performance Audit Department, and the Local Authorities Audit Department. In addition to the audit departments the National Audit Office has services that support the audit departments as well as the Auditor General in the performance of their functions. The activities of the services are bound into a whole by the Director of the National Audit Office.

The main goals of the Financial Audit Department is to carry out or organise financial audits required for assessment of the consolidated annual report of the state and carrying out special financial audits as well as developing the financial audit methodology.

When carrying out a financial audit the department is obligated to annually assess the correctness of the statements made by the Government in its financial statements, thereby confirming whether the public funds and other assets have been properly accounted and whether they have been gathered and spent in accordance with acts and other legislation regulating financial administration. Also, financial audits help to improve the required control systems.

The Performance Audit investigates whether the use of funds by the public sector is economical, efficient and effective. A performance audit can also be defined as a process in the course of which it is investigated whether the audited institutions attend to the right thing and whether they do it properly or with the smallest costs.

A performance audit evaluates the activities of the public sector in resolving problems of the strategic level, analyses the reasons of problems in depth and suggests ideas for overcoming them. Also, the goal of performance audits is to identify the best administrative practice and contribute to spreading it.

Structure on the web-site of the National Audit Office of Estonia.

3. References on activity of a public agency within the field of core competence

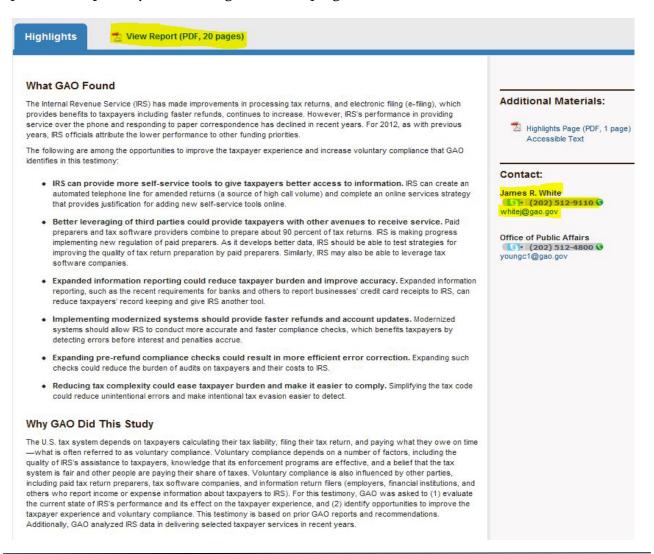
Evaluation of the effectiveness of executive government and of the control programs implemented by the executive government is one of key activities of control agency.

Website of the Chamber of Control of Georgia contains section of all the submissions, where we meet recommendations for individual projects in each year for various departments.

However, this document provides only general information and less provides thorough analysis of the projects carried out by public institutions. Moreover, all of these types of estimates are given as an entire document.

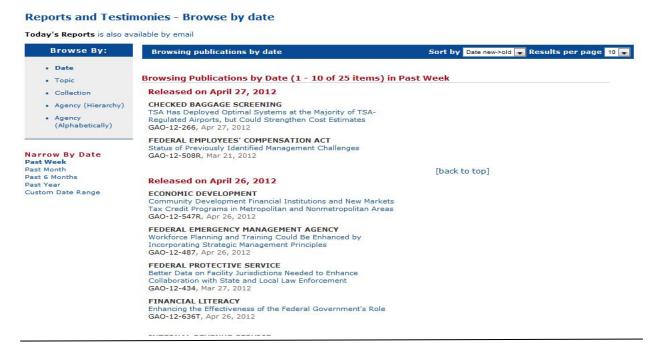
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The web-site of the U.S. Government Accountability Office shows the reports introduced by the agency in relation with various fields. They state latest moves in relation with a particular issue/problem, it makes assessment of their effectiveness and recommendations are attached. In addition, the urgency of the problem is substantiated. The web-site presents as well a small description, which shows the observation results. It states contact details of the person responsible for the study. In case of the U.S. such reports are made regularly and they are presented separately for certain government programs.



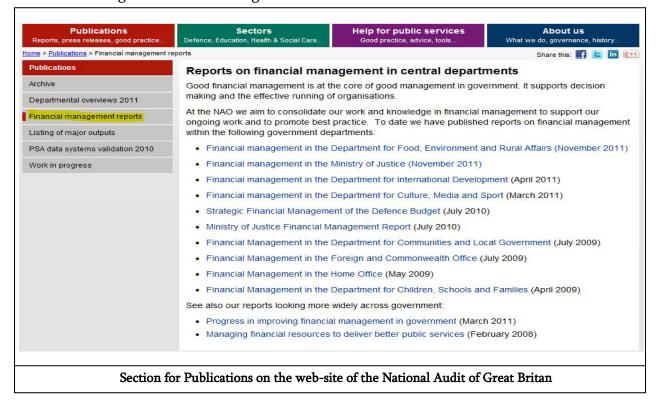
Reports on the web-site of the U.S. Government Accountability Office

It should be pointed out that these types of reports are collected in one category/section and they are sorted according to various criteria. In particular, the reports can be viewed by date, subject, according to the agency. It's easy for users to find necessary materials.

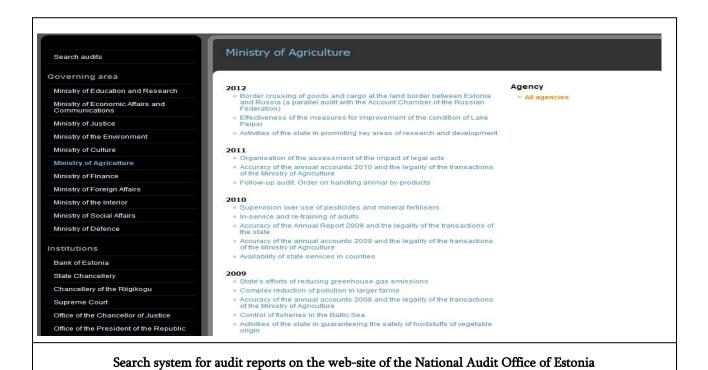


Reports on the web - site of the U.S. Government Accountability Office by categories

Publications and reports on the web-site of the National Audit Office of Great Britan are sorted according to the departments. A separate sub-section is related to the reports for the financial management and the budget.



Estonian practice is as well interesting. Reports on their web-site are sorted by years and the departments. At the same time, together with the audit reports there are provided audit memorandums with individual agencies and recommendations and posts are published.



all in all, the recommendations of the NAO are aimed at resolving the most urgent problems of the organisation of the analysis of the impact of legislation is the Riigikogu has not refused and the Chancellery of the Riigikogu has not advised to refuse to discuss the draft legislation whose impact has not been analysed in accordance with the rules of legislative drafting of the Riigikogu.

All in all, the recommendations of the NAO are aimed at resolving the most urgent problems of the organisation of the analysis of the impact of legislation. Among other things, the following must be done:

a for officials, to clarify the scope and methods of analysing the impact of legislation;
a to establish sustainable and meaningful quality control both at the level of the Executive (Government) as well as the Legislature (Riigikogu);
but to improve the involvement of stakeholders in legislative drafting;
but to present impact analyses more clearly in explanatory memoranda;
but control in the involvement of stakeholders of impact analyses in their respective fields of responsibility;
but of draft an implementation plan of the Better Regulation Policy in the Ministry of Justice. Responses by the auditees

The NAO sent the audit report to eleven ministries (all but the Ministry of Foreign Affairs), the Government Office and the Chancellery of the Riigikogu so they could express their opinion.

The auditees agree that the NAO has drawn attention to the right and essential problems are trade edequate recommendations for resolving them. In principle, the auditees take many and the count and find that their implementation would ensure better decisions and problem-free implementation of legislation and reduce the number of amendments arising from implementation issues.

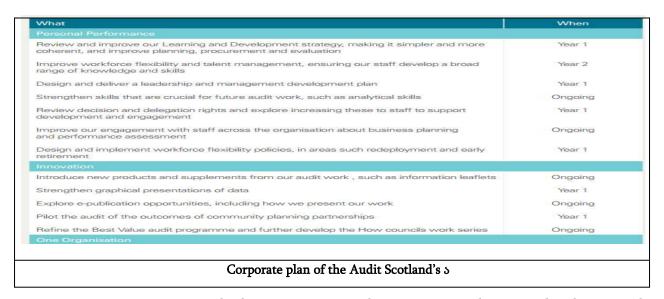
Various auditees have pointed out that more financial resources are required for the implementation of the Better Regulation Policy and for improved analysis of the impact of legislation.

Documents about the audits on the web-site of the National Audit Office of Estonia

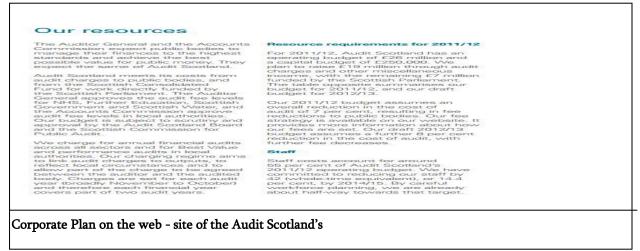
Along with the reports, the agencies publish report plans, stating the exact dates for preparation and publication of reports.

Web-site of the Audit Scotland's presents the Corporate Plan for the years of 2012-2014, where there is represented information of the following type:

- 1. Achievements of the last two years;
- 2. Implemented, ongoing and future programs;



- 3. Agency Resources: budget amount according to years and potencial index over the next few years;
- 4. Staff size according to years and changes of number over the next few years;
- 5. Amounts gained from different types of expenses and audit conduct by years.



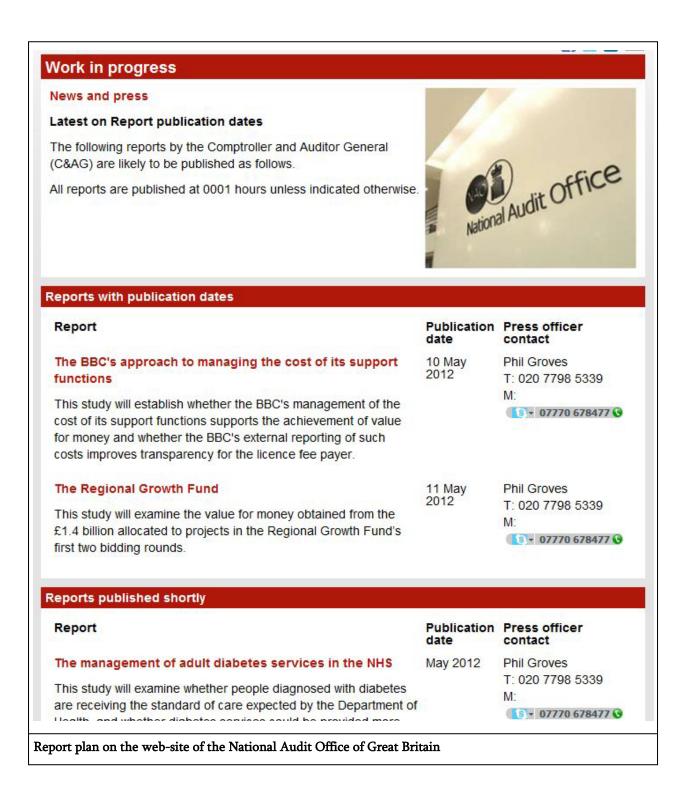
Resource requirements	Budget 2011/12 £000	Draft Budget 2012/13 £000
Staff and Commission members costs	14,430	14,590
Fees and expenses paid to approved auditors	6,165	4,912
Buildings, rent and depreciation	2,203	1,853
Other costs	3,420	3,244
Gross costs	26,218	24,599
Income from charges to audited bodies ¹	19,285	18,036
Bank interest and miscellaneous income	113	30
Total income	19,398	18,066
Net Operating Cost	6,820	6,533
Capital	250	440
Total resource requirement from Scottish Consolidated Fund	7,070	6,973

Note: 1. Income from charges to audited bodies by financial year is analysed below:

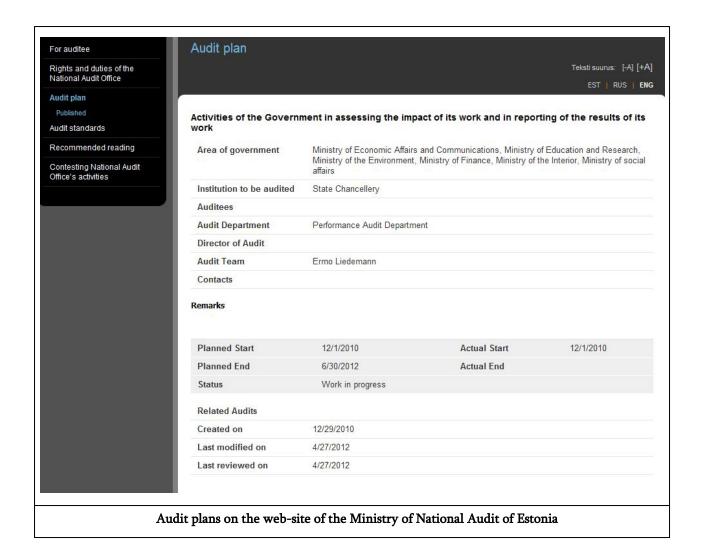
	Actual 2009/10 £000	Actual 2010/11 £000	Budget 2011/12 £000	Draft Budget 2012/13 £000
Local authorities	13,183	13,429	12,526	11,844
NHS bodies	4,525	4,523	4,262	3,870
Scottish Water	222	205	198	145
Further education colleges	578	560	539	539
Scottish Government depts, and sponsored bodies	2,036	1,814	1,760	1,638

Corporate Plan of Audit Scotland's

We must remember, also, the practice of announcing the reports to be published in Great Britain. The official web-site report includes the subject of the report, theme, exact time of publication and the name and contact details of the person responsible for the report.



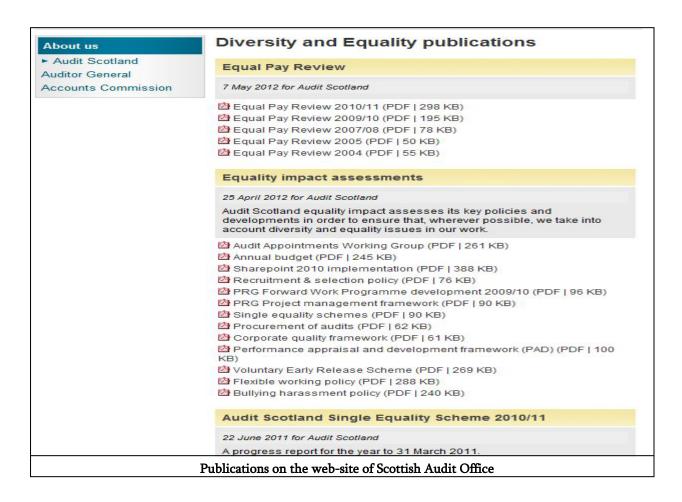
In case of Estonia initial and final dates of preparation of audit plans and contact details of responsible public servants are indicated, it specifies the public agency, the report is prepared for. Also, the main trends are defined.



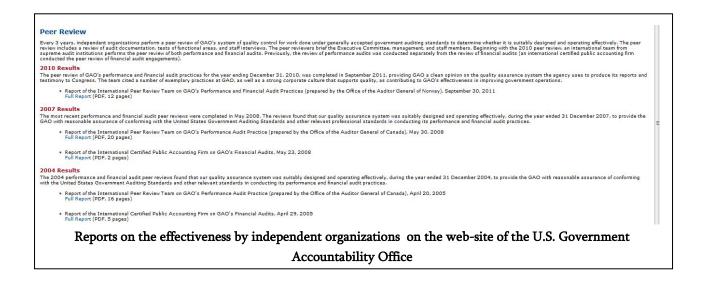
The reports, existing on the web-site related to the works implemented by Audit Scotland's with foreign countries, should be considered. This document provides information about the visits, the exact date, the host agency or organization, the purpose of the meetings. In addition, more detailed references are given about individual meetings. In addition, it reflects the results of the visits, provides information about the costs and received rewards. The web-site contains information about the projects and trainings conducted abroad, in cooperation with other organizations. Information concerning the reports in relation with activities of the agency, developed by other international organizations is available.

2010/11 report on working with other countries 22 June 2011 for Audit Scotland A report covering all of Audit Scotland's work with other countries in 2010/11. 2010/11 report on working with other countries (PDF | 265 KB) 2010/11 report on working with other countries (RTF | 58 KB) Report on the web-site of Scottish Audit Office

Along with the annual reports, the website of the Audit Scotland presents internal audit conclusions of a different kind of public institution. It estimates balance of payments of public servants by age, gender, religion and other categories, the budget allocation, implementation of programs, recruiting and selection policy, quality assurance of project management and audits.



It is desirable to establish the practice of self-assessment of effectiveness of their activity by the public institutions. In case of U.S. Government Accountability Office, independent organizations once per three years evaluate the efficiency of activity of the agency, accuracy of the financial transactions, and quality of implementation of their objectives.



Along with different types of reports and papers, for better presentation of the activity of an institution, section of news is important. Website of the Audit Scotland contains both the latest information and the section for press releases, allocated separately. Here we see the information bulletins. In addition, you may find news archive, where you can find information according to the date, sector and with the help of any keyword.



News section on the web-site of Scottish Audit Office

4. Functioning of a public institution, which aims to improve the rights, freedoms and legitimate interests of individuals and legal entities

In assessment of openness and transparency of public institutions it is always important to have references related to freedom of information. In case of the Chamber of Control of Georgia, separate section for information or data in this regard is not available. The web-site not contains a separate section related to the public information. No identity, position and contact details are given for the person responsible for providing access to public information. In addition, procedures for a public information request and references required for appealing the refusal decisions are not available for users. In addition, no information is available on the number of public information requests to the Chamber of Control and the number of satisfied and rejected applications.

Example of the U.S.A. is interesting/important in view point of the fact that the Act of Freedom of Information not applies to the US Government Accountability Office and no obligation in the scope of the Act is imposed. Nevertheless, the U.S. Accountability Office due to the principles of openness proactively publishes various types of important documents. We believe that the existence of such a practice can be a good example for Georgia.

Regarding the public access to information on the web-ste of the U.S. relevant agency there is given the following types of information:

- 1. Specified the authority responsible for issuance of information and contact details for such application;
- 2. Specified public information request application and their usage forms;
- 3. Deadlines for responses to public information requests;
- 4. Provides possible reasons for the refusal to issue public information;
- 5. Appeal procedures in case of rejection;
- 6. Service fees.

Text of 4 CFR 81 by		2 2 2
AIXE	4 CFR 81.1	Purpose and scope of part
DXIP-	4 CFR 81.2	Administration
DINIP.	4 CFR 81.3	Definitions
GREE .	4 CFR 81.4	Requests for identifiable records
EXIP-	4 CFR 81.5	Records originating outside GAO, records of interviews, or records involving work in progres
DIXI-	4 CFR 81.6	Records which may be exempt from disclosure
AND THE PROPERTY OF THE PROPER	4 CFR 81.7	Fees and charges
4700	4 CFR 81.8	Public reading facility

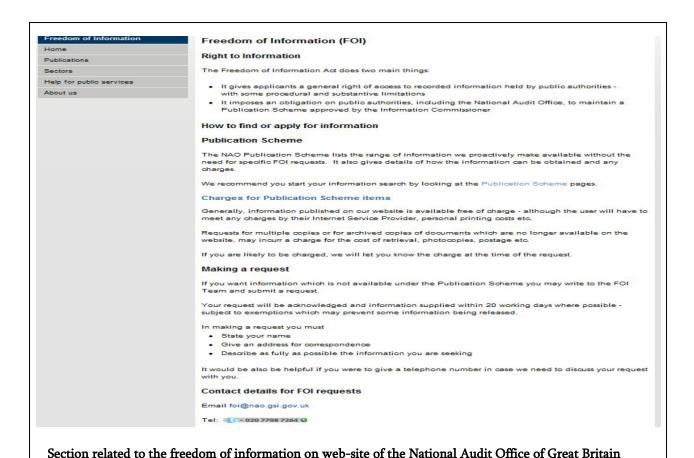
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Contacting the Government Accountability Office to Request Records

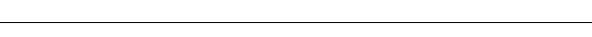
Who to contact at GAO to request records

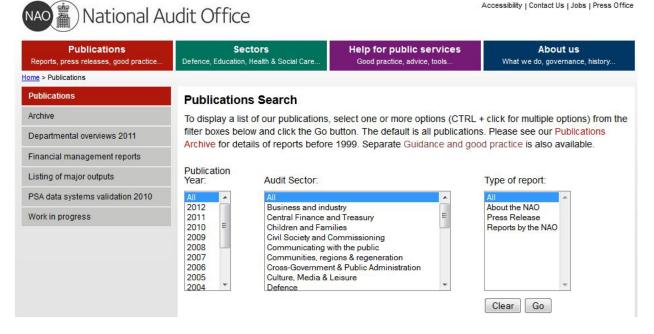
GAOs Office of Quality and Continuous Improvement is the focal point for receiving and responding to requests from the public for access to GAO records. Patricia Stokes ( Records Stokes
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The web-site of the National Audit Office of Great Britan a separate section in displayed for freedom of information. Here is interpretation of the content of the Act of Freedom of Information of Great Britain, procedures of information request, main rules to fill in application, fees for information request and the terms. In case of request rejection, here is displayed the rules of appealing, contact details and contact information of the public servant responsible to issue public information.

Most importantly, the web-site provides the plan for proactive publication of public information by a pubic agency, where information is divided by categories and simplifies navigation of the web-site and searching of desired information. Published information is classified by several categories. Namely, the proactively published data in relation with activity of the agency, expenses, priorities, decision making process, results of performance are arranged seperately.

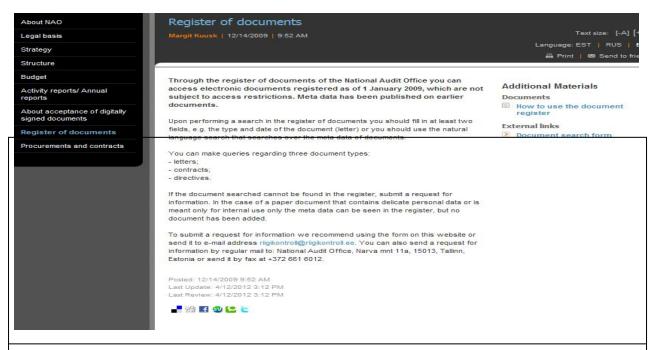






Proactively published information search system on the web-site of the National Audit Office of Great Britain

In this regards, the example of Estonia is as well interesting, the web-site of which contains separate section of register of the types of requested documents. Here is displayed information about the procedures for request of public documents and contact details of responsible persons.



Register of documents on the web-site of the National Audit Office of Estonia

In addition, document search system is displayed on the web-site, where you may search for relevant information by their types, date of registration, No. of letter, department and any keyword.



Search system of register of documents on the web-site of the National Audit Office of Estonia

Example of Scotland has to be concerned. On the web-site of Scotland Audit Service along with the detaled plan of proactive publication, there is provided public information register (FREEDOM OF INFORMATION DISCLOSURE LOG) of 2005-2011. The log includes the following information:

- Public information request date;
- Content of application;
- Status of response (complete, partial satisfied, rejection);
- Basis for implemented action.

Request Date	Information requested	Information provided			
28/04/2011	Background information to one of our reports exhibits	PARTIAL	Some information withheld under sections 30 (c) and 33 (1b) of FOISA.		
25/03/2011	Requested copy of complaint information	PARTIAL	Personal information withheld under section 38 (1a) and (1b) of FOISA.		
11/03/2010	Information included in Audit Scotland's draft report on The Gathering	PARTIAL	Some information withheld under section 36 (2) of FOISA.		
11/03/2011	Information contained in the draft report by Audit Scotland for the Strathclyde Partnership for Transport	PARTIAL	Some information withheld under section 38 (1b) of FOISA.		
11/03/2011	Information included in Audit Scotland's draft report on the Scotlish Police Service Authority	PARTIAL	Some information withheld under section 38 (1b) of FOISA.		

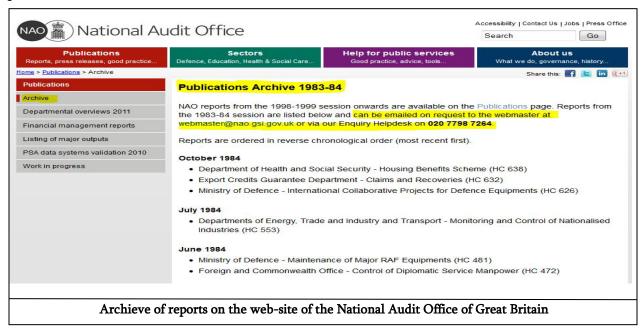
Public information log on the web-site of Scotland Audit Service

Important data and reports related to public agency direct functions must be dynamically published in the electronic recources of administrative bodies, that will enable the user to follow plenned and implemented actions in the field of competence in online mode. Direct function of the Chamber of Control of Georgia and as well of the international institutions, studied in the scope of the research, is to control proper spending of budget funds by public institutions. Minutes of results of compliance and financial audits, conducted by a public agency, as well references and other public information must be proactively published on the web-site of the Chamber of Control.

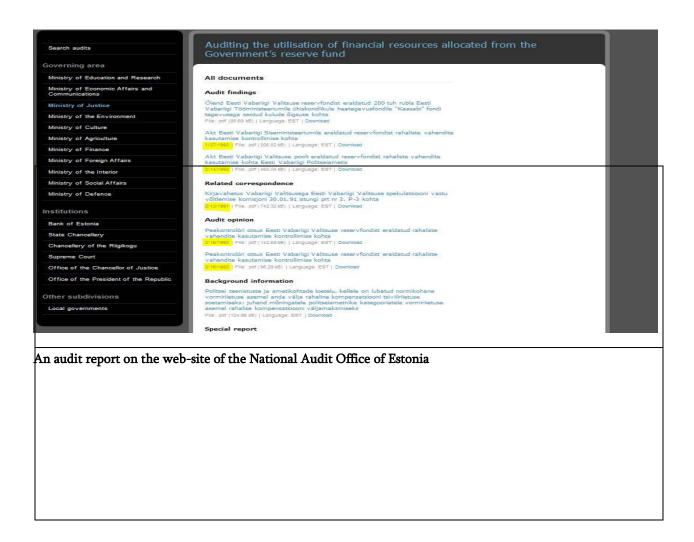
On the web-site of the Chamber of Control, the section "Audit Reports" which is directly related to the above mentioned, is one of the most important information recources. Based on international practice, four main blocks may be outlined, proactive filling in of which may be deemed as a barometer of public awareness and transparent performance:

- 1. Proactive distribution of exact and detailed information about current and planned audits;
- 2. Availability of reports about conducted inspections and audits;
- 3. Availability of reports of audit conducted for certain projects;
- 4. Archieve of implemented activities.

In this research we have already discussed the first three items. Special archieve for audit reports on the web-site by a relevant agency of Great Britain must be mentioned. The archieve contains detailed information about researches conducted from 1983 till present by the National Audit Office of Great Britain. Reports of public access from the year of 1999 till 2012 are avalaible in the web-site database. At the same time, here is a description of the research conducted in 1986-1999. Users may request by e-mail and get audit reports, which are not published on the web-site.



Alike the el. resource of the National Audit Office of Great Britain, in the databases of the web-sites of the same services of the United States, Estonia and Scotland there is collected actual material of much quantity. For example, on the web-site of the U.S. Accountability Office relevant audit reports may be found and then requested starting from the year of 1922 for the present moment. In case of Estonia, audit reports of 1991-2012 are avalaible on the web-site.



5. References to current state procurement, signing of agreements within the scope of public institutions

It is important if web-site of a public agency provides information about some type of financial operations and procurement.

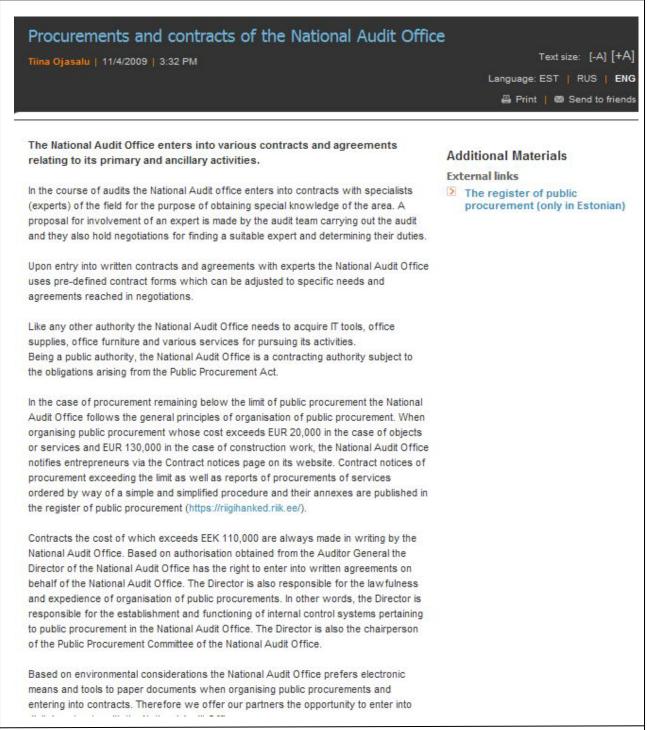
Web-site of the U.S. Government Accountability Office provides contracts signed by the office and money amounts granted on the basis of the agreements.

GAO FY 2007 CONTRACT AWARDS AS OF 09/30/2007

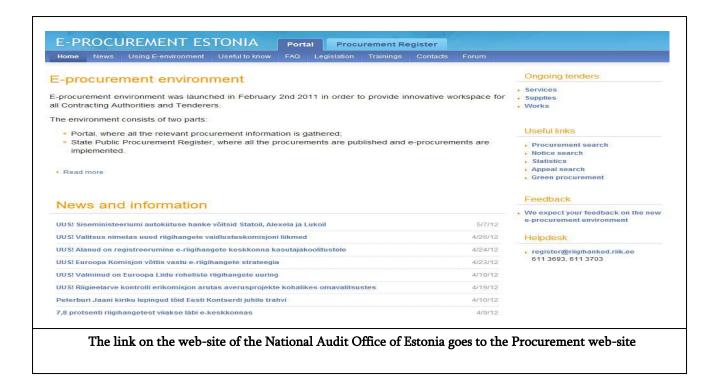
	Α	В	С	D	E	F	G	Н
1	GAO	2007	CONTRACT A	ND SMALL BUSINESS SUBCONTRACT AWARDS	\$25,000 AND ABOVE AS PROVIDED BY THE TR	RANSPARENCY ACT.	- 111	1-4-1-1
2	This	sprea	dsheet does n	ot include all awards made during FY 2007 as awards	ards below \$25,000 have not been included.	O ACCUMENTATION OF THE PROPERTY OF THE PROPERT		
3								
-	FY		TRACT	VENDOR NAME	VENDOR LOCATION	AWARD AMOUNT	Large	Small
5		NUN	IBER		(City and State)	18.1	Business	Business
6	2007	PC	2000134	CISCO SYSTEM, INC.	Herndon, VA 20171	\$536,798.00	X	
7	2007	PC	2002276	GOV-CONNECTION	Rockville, MD 20855	\$213,240.00	X	
8	2007	PC	2002298	QUICKHIRE	McLean, VA 22102	\$109,611.46	X	
9	2007	PC	2002450	INTELLIGENT DECISIONS, INC.	Chantilly, VA 20151	\$125,552.00	Test :	X
10	2007	PC	2003066	CONFIGURATION, INCORPORATED	Washington, DC 20018	\$176,267.35		X
11	2007	PC	2003166	ECONOMIC SYSTEMS, INC.	Falls Church, VA 22042	\$66,696.44		X
12	2007	PC	2004091	AMERICAN MANAGEMENT SYSTEMS IN	Atlanta, GA 30384	\$90,291.63	X	
13	2007	PC	2004117	SPSS, INC. FEDERAL SALES DIVI.	Chicago, IL 06074	\$35,000.00	X	
14	2007	PC	2004120	NATIONAL LEADERSHIP INSTITUTE	Adelphi, MD 20783	\$67,526.00	X	
15	2007	PC	2004201	PERSONNEL DECISIONS RESEARCH INST	Minneapolis, MN 55414	\$68,979.35	X	
16	2007	PC	2004335	WATSON WYATT	Arlington, VA 22203	\$30,785.59	X	
17	2007	PC	2004430	GOV-CONNECTION	Rockville, MD 20855	\$51,772.00	X	
18	2007	PC	2005065	XEROX CORPORATION	Washington, DC 20005	\$286,044.00	X	
19	2007	PC	2005149	AT&T GOVERNMENT SOLUTIONS	Herndon, VA 20171	\$25,344.44	X	

Inforrmation about costs on the web-site of the U.S. Government Accountability Office

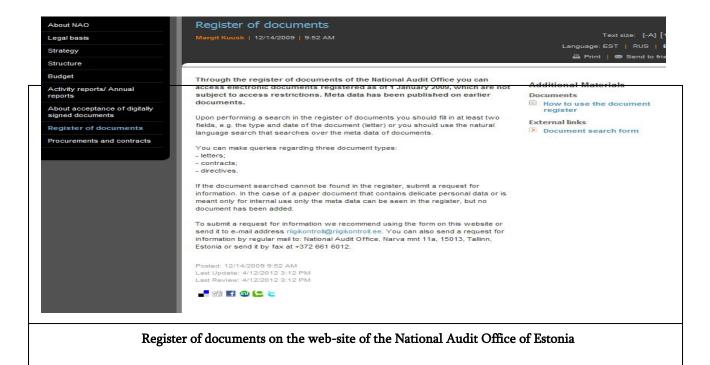
In regards of Estonia, information about contracts signed with suppliers and procurement is provided. The web-site contains characteristics of procurement policy of the office and main statistic data. In addition, forwarding to the entire online portal of state procurement and signed contracts is avalaible.



Information about procurement and signed contracts on the web-site of the National Audit Office of Estonia



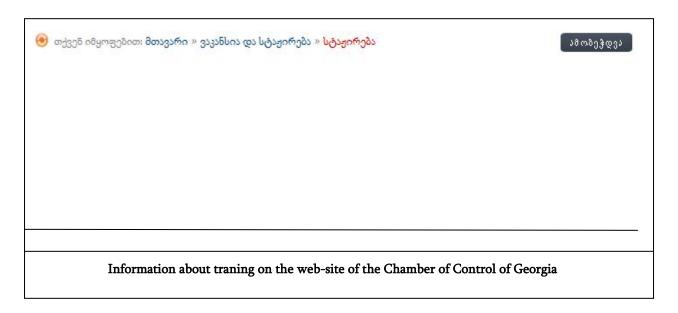
In addition, here we see separate sub-section of register of documents, where you find information about information request procedures, information about types of documents. Here is interpreted information required to fill in request application and contact details are stated.



6. Public Agency Staff Policy Provision

Important indicator of accountability and transparency of a public agency is availability of information about trainings and vacancies in the agency.

Vacancy archieve is not provided on the web-site of the Chamber of Control of Georgia and there is not provided a list of qualification requirements for candidates, results of competition for public positions, description of procedures of competitions for appointment on public positions. Sub-section for training is absolutely empty.



Announcements on competition for various pubic positions are provided on the web-site of the U.S. Government Accountability Office. It provides detailed description of duties of the announced vacancy, qualification requirements, salary for the position and application deadlines. At the same time, vacancy may be shared by social networks, sending and online filling.

Government Accountability Office

Job Title: Financial Systems Specialist Department: Legislative Branch

Job Announcement Number: GAO-12-CASO-0501-17

SALARY RANGE: \$105,187.00 to \$155,500.00 / Per Year

OPEN PERTOD: Wednesday, April 11, 2012 to Friday, May 11, 2012

SERIES & GRADE: PT-0501-04

POSITION INFORMATION: Full-Time GAO is a pay banded organization and this position is equivalent to a GS-15. - Permanent

PROMOTION POTENTIAL:

DUTY LOCATIONS:

1 vacancy(s) in the following locations: Washington, DC, US View Map

WHO MAY BE CONSIDERED: This vacancy is open to all U.S. Citizens, including status

> applicants (current and former federal government employees who meet certain conditions). Click the following link for more information about status applicants: http://www.opm.gov/employ/students/fedhire.asp#meaning. GAO will consider applicants under the following appointing authorities: Competitive selection, merit promotion, Veterans' Recruitment Appointment, and Schedule A for

persons with disabilities.

JOB SUMMARY:

The Government Accountability Office (GAO) supports the U.S. Congress in its oversight responsibilities by conducting original research and analysis to assess how well federallyfunded programs are operating and assist with the development of legislation and appropriation

This position is located in the Government Accountability Office (GAO), Controller / Administrative Services Office (CASO). CASO is responsible for the development and maintenance of GAO's financial management information systems, to include all accounting functions, as well as procurement, time & attendance, payroll processing, cost management, travel management, and management reporting across this portfolio. (References to "financial management systems" in this document include this entire portfolio of solutions.) CASO is also responsible for operations and policies across the end-to-end business processes that support financial management throughout GAO.

The purpose of the position is to manage the design, development, implementation, and operations of automated financial systems and management reporting; provide expert advice in specialized areas of financial management systems; resolve problems; develop policies; and review draft legislation and regulations on GAO financial management systems.

KEY REQUIREMENTS

- · U.S. Citizenship
- Completion of a satisfactory background investigation
- · Applicants must meet eligibility requirements as of the closing date.

Apply Online Print Preview Save Job **Share Job** Agency Information: GOVERNMENT ACCOUNTABILITY OFFICE 441 G Street NW Room 1157 Washington, DC 20548 Fax: 000-000-0000 Questions about this job: Jackie Taylor Phone: 202-512-6401 Fax: 000-000-0000 Email: Taylorj1@GAO.Gov Job Announcement Number: GAO-12-CASO-0501-17

Control Number: 313990400

Information about vacancy on the web-site of the US Government Accountability Office

In addition, the web-site provides users with detailed description of performance, rights and duties for various types of jobs.

Career Paths at GAO

Analysts

The majority of the people at GAO who are engaged in mission work are analysts. The analyst plans and conducts reviews of multiagency programs and the internal operations of individual agencies. Subject areas take in the full spectrum of federal activities, including health care, housing and urban development, tax policy and administration, national security and international relations, financial management, and natural resources and the environment.

Typically, an analyst works as part of a team conducting in-depth research on studies requested by committees, subcommittees, or individual members of Congress or studies that GAO has been mandated by legislation to conduct. This work is demanding, time bound, and important. Analysts must have strong methodological and research skills and must excel at documenting the work they do, writing the results and the findings, and presenting the work to audiences ranging from their team members to members of Congress and their staff. The hallmarks of our work are accuracy, objectivity, and integrity.

- support and promote collaborative efforts to achieve mission requirements:
- satisfy client needs:
- meet common goals; and comply with GAO policies, generally accepted government audit standards, and other requirements.
- communicate openly and candidly:
- participate fully in discussions;
- employ techniques for problem solving and decision making; and
- ensure that the principles of equal opportunity are properly observed.

Initially, an analyst will be supervised closely by a more senior analyst, but as he or she gains experience, supervision decreases until the supervisor needs only to review the analyst's work to ensure that objectives have been met and GAO policies have been followed. Entry analysts are assigned to GAO's Professional Development Program.

Information about a position on the web-site of the U.S. Government Accountability Office

The web-site provides information about a position-related benefits, health and life insurance, working mode and conditions of vacasion.

We Offer Great Benefits

- Health Benefits
- Life Insurance

- · Flexible Work Schedules
- Vacation/Leave
- Other Leave
- Telework Opportunities

Under the Federal Employees Health Benefits Program, group hospitalization insurance is offered by a number of carriers. Each carrier provides for individual or family coverage, and GAO pays a portion of the premium. Employee contributions are paid with pretax dollars. No physical examination is required.

Individuals accepting positions with the federal government can select life insurance coverage. This coverage is based on annual salary.

The Federal Employees Retirement System (FERS) guarantees each employee a specific monthly payment based on the employee's age, length of creditable service, and "high three" average salary. FERS employees also pay Social Security taxes and may participate in the Thrift Savings Plan (TSP). The TSP is a tax-deferred retirement saving and investment plan that offers the same type of savings and tax benefits that many private corporations offer their employees under 401(k) plans.

GAO observes 10 federal holidays each year.

Flexible Work Schedules

With management-approved schedules, employees can adjust their work schedules around their personal lives.

For the first 3 years of government service, employees earn 13 days of vacation each year. For 3 to 15 years of federal service, employees earn 20 days of vacation each year, and after 15 years of federal service, employees earn 26 days of vacation each year. Thirty days of annual leave may be carried over to the next leave year.

Information about benefits and service offered to the employees

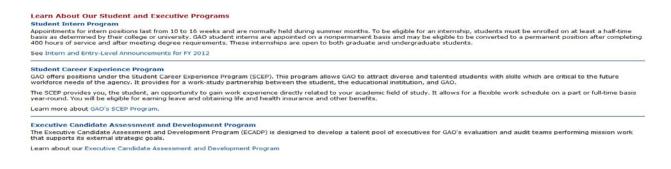
on the web-site of the U.S. Government Accountability Office

Practice of Audit Scotland's is noteworthy, which provides vacancy search system on the web-site. By the search system you may search for a job in the public office by salary rate, position and any keyword.



Search system on the web-site of the Audit Scotland's

At the same time, on the web-site we see information about intern programs. Qualification requirements for intern program are described in details.



Information about intern program on the web-site of the U.S. Government Accountability Office

7. Finances and calculation of expenditures/financial operations of Public institution

In ensuring of transparency of a public institution, access to public information about financial operations and accounting is of a decisive importance. In this point of view, the practice introduced in Scotland is outstanding.

On the web-site of Audit Scotland's, along with the documents of other financial content, there is published information of following types:

Expenses for travels abroad - exact travel period, transport type, exact amount, accommodation costs and purpose of travel is specified.

Overseas Travel Costs: April 2011 to December 2011 Expenditure on overseas travel by Audit Scotland is mainly incurred through the sharing of our professional, technical and other audit related expertise with other audit organisations and public sector bodies from other countries. We endeavour to recover our costs when ever possible when sharing our experience The following report on expenditure for international travel highlights those occasions when costs are incurred by Audit Scotland Note: Some or all of these costs may be recovered, where this is the case we will show this in the report. Travel Reason International Ethics Standards Board for Accountants (IESBA) 118.77 * Turks and Calcos Islands Providenciales Airport 2,509.82 * Providenciales Airport Warsaw 13.37 * Warsaw Airport Sofitel, Warsaw Warsaw Warsaw Warsaw Warsaw Warsaw Hotel 13 June 2011 18 June 2011 Flight IESBA 15 June 2011 15 June 2011 IESBA Eurorai (European Organisation of Regional External Public Finance Audit Institutions) 18 June 2011 18 June 2011 05 October 2011 08 October 2011 Flight Accommodation and other costs Expense Hotel in Miami Sofitel Hotel Warsaw Start 13 June 2011 15 June 2011 End 13 June 2011 18 June 2011 Reason Additional cost due to flight delays 384.35 18 June 2011 18 June 2011 Hotel in Providenciales Information about travel costs on the web-site of the Audit Scotland's

Costs for guest hosting and cultural events – identity of guests, visit purpose, spent amounts are stated;

Hospitality and Entertainment Costs: April 2011 to December 2011 Audit Scotland is committed to spending the public money it receives properly, efficiently and effectively. Expenditure by Audit Scotland in relation to hospitality and entertainment is very small and is mostly incurred when we share our expertise with organisations from other countries. The following report on expenditure for hospitality and entertainment highlights those occasions when costs were incurred by Audit Scotland. Hospitality Costs: April 2011 to September 2011 Description Amount 27~29 June 2011 John Smith Memorial Trust sponsored visit (lunch each day) 50.60 Information about costs spent for guest hosting and cultural events on the web-site of Audit Scotland's

Costs for consultation services – service supplier company is named, money amounts paid for consultancy and the date is specified, type of provided consultation and description is stated;

	struction and infras	structure rela	ing a wide range of professional services such as management consultancy, IT consultancy, ted consultancy, research and evaluation and policy development. Therefore the expenditure consultancy.
Audit Scotland mainly use	es external consulta	ancy to under	rtake specific pieces of work which requires expertise which is not readily available in house.
The following report show	s the expenditure t	by Audit Scot	dand in relation to external consultancy.
Payee	Amount	Date	Description
ARA Associates	4,638.00	26/05/2011	Professional support for revaluation appeal
Audit Commission	12,000.00	09/08/2011	Charges for data matching pilot
Audit Commission	12,000.00	31/08/2011	Housing benefit count for the year 2010/11 cert, year
Audit Commission	7,200.00	15/11/2011	Consultancy - Fire and Rescue Best Value Audit
Audit Commission	14,400.00	13/12/2011	Consultancy - Fire and Rescue Best Value Audit
Audit Commission	343.67	14/12/2011	Travel costs
Best Companies	2,873.37	19/04/2011	Data interpretation
Collinson Grant Ltd	195.00	08/07/2011	Job Evaluation - consultancy support
Deloitte	19,440.00	21/11/2011	Consultancy - Commonwealth Games report
Finglas Consulting Ltd	3,003.77	09/05/2011	Telehealth project, interviews
George Street Research	1.365.75	01/06/2011	Patient Transport focus groups

Information about the costs for consultation services on the web-site of Audit Scotland's

• **Public relations related costs** – such costs are listed, and explanation s given for which event the costs was spent.

Public Relations Costs: April 2010 to March 2011

Audit Scotland helps the Auditor General and the Accounts Commission check that organisations spending public money use it properly, efficiently and effectively. We do this by carrying out performance studies and producing ansural audit reports on public bodies. We cover ever 200 public bedies and report on our work in public. The following information on our expenditure in relation to public relations is a result of reporting our work in public. Most of our costs are staff costs.

Public Relations Costs: April 2010 to March 2011

Description of expense

Expense Expense 102,001

Media and parliamentary relations

Media and parliamentary relations

Media and parliamentary relations

A key means of communicating our findings is via the media. Audit Scotland runs a professional media of the properts. We also provide an extensive in-house media ervice, including media training, to senior major reports. We also provide an extensive in-house media service, including media training, to senior managers.

Parliamentary relations

Audit Scotland works closely with the Scotlish Parliament, most notably but not exclusively with the Public Audit Committee. The press office team closely monitor this area and help ensure Audit Scotland is well informed about a wide variety of issues relevant to Audit Scotland merging from the Scotlish Parliament and the Scotlish Government. In addition to daily updates, the communications team produces a monthly extensive communications digest of media and parliamentary issues for Audit Scotland. Senior management team.

Marketing research and evaluation (monitoring)

47.535

Audit Scotland's work covers just about every aspect of public service in Scotland. As a result, much of what is written in the media and debated in parliament is relevant to Audit Scotland's work. Audit Scotland receives comprehensive daily summaries of this coverage from external media & parliamentary agencies, both of whom are based in Scotland. This information is cascaded to managers and relevant staff.

Our design

Information about public relations related COStS on the web-site of Audit Scotland's

• Costs more than 25 000 pounds – money amounts, identity of receiver, date and purpose;

"Items of Expenditure over \$25,000.00",,

//,
Payee, Amount , Date, Description
Ogilvie Fleet, "30,201.20", Apr-11, Audit Fees
Grant Thornton, "51,261.00", Apr-11, Audit Fees
Henderson Loggie, "85,744.03", Apr-11, Audit Fees
Scott Moncrieff, "111,606.58", Apr-11, Audit Fees
KPMG, "150,049.00", Apr-11, Audit Fees
Price Waterhouse Coopers, "203,424.00", Apr-11, Audit Fees
April Total, "632,285.81",

//,

Bytes Technology Group, "25,745.92", May-11, IT Software Licences
Morgan Kai, "33,456.30", May-11, IT Software Licences
Morgin Media, "43,581.53", May-11, IT Network services
Knight Frank, "47,891.67", May-11, Rent and landlord service char
Grant Thornton, "51,261.00", May-11, Audit Fees
Henderson Loggie, "73,649.26", May-11, Audit Fees
Ogilvie Fleet, "80,162.15", May-11, Car fleet management
Savills, "104,995.20", May-11, Rent and landlord service charge
Scott Moncrieff, "106,676.24", May-11, Audit Fees
KMG, "104,045.20", May-12, Audit Fees
KMG, "104,045.20", May-12, Audit Fees
Lothian Penhouse Louder, "305,998.44", May-11, Payroll
H M Revenue Customs, "305,998.44", May-11, Payroll
H M Revenue Customs, "305,998.44", May-11, Payroll
May Total, "1,481,834.67",

/*Ceith Lambert, "25,663.50", Jun-11, Rent and landlord service cha
SecureWorks, "26,430.60", Jun-11, IT Licences
Tideway, "46,470.00", Jun-11, Rent
Ogilvie Fleet, "49,756.87", Jun-11, Car fleet management
Grant Thornton, "51,261.00", Jun-11, Audit Fees
Henderson Loggie, "73,649.26", Jun-11, Audit Fees
KPMG, "155,871.00", Jun-11, Audit Fees
KPMG, "155,871.00", Jun-11, Audit Fees
KPMG, "155,871.00", Jun-11, Audit Fees
Frice Waterhouse Coopers, "205,344.00", Jun-11, Payroll
H M Revenue & Customs, "307,984.00", Jun-11, Payroll
June Total, "1,266,838.43",

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June Total, "1,266,838.43",

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June Total, "1,266,838.43",

***Cooperation of the Payroll
June Total, "1,266,838.43",

***Cooperation of the Payroll
June Total, "1,266,838.43",

Information about costs more than 25 thousand pounds on the web-site of Audit Scotland's

Gifts – Identity of gift receiver pubic servant, identity of guest or gift, details of gift
receiving, gift estimate value, date of receiving the gift and the event;

Date of receipt of hospitality or	Audit Scotland Recipient	From	Disclos	ure	Approx Value (if known)	
gift			Hospitality	Gift	_ kilowii)	
23.11.10	Diane McGiffen	Hays Group - Hays Roundtable Debate on Public Sector Leadership.	Lunch		Not Known	
29.01.11	Lynn Bradley	Glasgow City Council	Burn's Supper - invite in capacity as the Chair of LASAAC		Not Known	
17.02.11	Robert Black	CIPFA Invitation from President, Jaki Meekings Davis	CIPFA Annual Dinner.		Not Known	
17.02.11	Diane McGiffen	CIPFA Invitation from President, Jaki Meekings Davis	CIPFA Annual Dinner.		Not Known	
25.02.11	Robert Black	ASA Recruitment	Finance Director of the Year Awards		£30	
01.03.11	Fiona Kordiak	Northern Ireland Audit Office	Lunch - Serving as external panel member on recruitment panel.		£15	
11.03.11	Robert Black	The Law Society of Scotland	Dinner		£40	
15.03.11	John Maclean	CBI Scotland	Lunch		£30	
28.03.11	Robert Black	The Royal Society of Edinburgh - Lord Sutherland of Houndwood		Evening Seminar - invitation to participate in discussions. £40 fee as a contribution to the costs.	£40	

Information about gifts and events of the office on the web-site of the Audit Scotland's

Costs by officials and administration members – by years and months there is detailed spent money amounts and full names of public servants are specified. DIRECTORS & BOARD MEMBER EXPENSES 2009/10 (£)

		Note 1	I	Note 2	Note 3								
	Bob Black	John Baillie	Ronnie Cleland	John MacLean	Isabelle Low	Caroline Gardner	Diane McGiffen	Russell Frith	Barbara Hurst	David Pia	Lynn Bradley	Fiona Kordiak	TOTAL
April	0.00	0.00	29.10	0.00	136.20	63.79	0.00	590.79	0.00	0.00	666.41	43.88	1530.1
May	174.15	0.00	0.00	0.00	72.00	33.40	0.00	0.00	142.57	0.00	0.00	50.54	472.6
June	185.50	0.00	53.10	0.00	142.39	326.47	298.77	0.00	0.00	0.00	89.60	0.00	1095.8
July	0.00	0.00	0.00	0.00	72.00	157.53	0.00	565.19	0.00	0.00	0.00	39.78	834.5
August	0.00	0.00	20.60	0.00	51.80	44.30	0.00	0.00	0.00	0.00	0.00	21.06	137.7
September	0.00	1933.71	35.30	0.00	72.00	45.25	0.00	82.75	0.00	25.45	242.20	66.66	2503.3
October	0.00	0.00	0.00	0.00	54.00	113.89	0.00	0.00	0.00	0.00	155.40	22.86	346.1
November	606.05	0.00	0.00	0.00	0.00	91.83	0.00	0.00	23.58	0.00	228.80	51.66	1001.9
December	0.00	0.00	69.60	0.00	0.00	25.76	63.10	220.60	0.00	0.00	0.00	51.86	430.9
January	254.80	0.00	68.20	0.00	0.00	311.70	57.70	0.00	0.00	0.00	164.90	0.00	857.3
February	0.00	682.50	59.40	0.00	0.00	0.00	0.00	0.00	74.50	0.00	0.00	343.30	1159.7
March	0.00	0.00	95.70	0.00	0.00	0.00	0.00	0.00	0.00	0.00	543.60	116.90	756.2
100	1220.50	2616.21	431.00	0.00	600.39	1213.92	419.57	1459.33	240.65	25.45	2090.91	808.50	11126.4

Chair of Audit Scotland Board and Chair of the Accounts Commission
Non Executive Director of Audit Scotland - appointed from 1 October 2009
Deputy Chair of the Accounts Commission and Non Executive Director of Audit Scotland till 30 September 2009

Information about costs of Directors and administration members on the web-site of the Audit Scotland's

In the relevant section of the website of National Audit Office of Great Britain there is given financial information - the pensions and benefits, various types of administrative expenses, assigns, incomes and their sources, budget balance, expenditures for various projects and services.

The following sections provide details of the remuneration and pension interests of the Comptroller and Auditor General and members of the National Audit Office Management Board. The information on pages 15 to 17 is covered by the audit opinion.

		2008	3-2009	2007	7-2008
		Salary	Benefits in kind	Salary	Benefits in kind
Date of Appointment	Notice Period	£000	(to nearest £100)	£000	(to nearest £100)
01/01/09	3 months	45-50	_	(i =)	(-)
01/02/08	None – see below	170-175	=	165-170	1 <u>22</u> 11
01/04/05	3 months	135-140		130-135	
16/07/07	3 months	120-125	_	110-115	
15/05/00	3 months	125-130	55,300	120-125	5,000
01/01/96	3 months	135-140	_	130-135	_
01/06/03	3 months	130-135		125-130	
29/01/99	3 months	135-140	EI ==	130-135	- -
01/04/02	3 months	140-145	_	135-140	1-1
	01/01/09 01/02/08 01/04/05 16/07/07 15/05/00 01/01/96 01/06/03 29/01/99	Appointment Period 01/01/09 3 months	Date of Appointment Period £000 01/01/09 3 months 45-50 None – 01/02/08 see below 170-175 01/04/05 3 months 135-140 16/07/07 3 months 120-125 15/05/00 3 months 125-130 01/01/96 3 months 135-140 01/06/03 3 months 130-135 29/01/99 3 months 135-140	Date of Appointment Notice Period £000 (to nearest £100) 01/01/09 3 months None – See below 45-50 – 01/02/08 see below 170-175 – 01/04/05 3 months 135-140 – 16/07/07 3 months 120-125 – 15/05/00 3 months 125-130 55,300 01/01/96 3 months 135-140 – 01/06/03 3 months 130-135 – 29/01/99 3 months 135-140 –	Date of Appointment Notice Period £000 Benefits in kind (to nearest £100) Salary E000 01/01/09 3 months 45-50 - - 01/02/08 5 see below 170-175 - 165-170 01/04/05 3 months 135-140 - 130-135 16/07/07 3 months 120-125 - 110-115 15/05/00 3 months 125-130 55,300 120-125 01/01/96 3 months 135-140 - 130-135 01/06/03 3 months 130-135 - 125-130 29/01/99 3 months 135-140 - 130-135

The Comptroller and Auditor General's salary is met from the Consolidated Fund. The Comptroller and Auditor General retains office unless removed by a resolution of both Houses of Parliament.

Steve Freer was the non-executive chairman of the Audit Committee and a non-executive member of the Management Board. During this period CIPFA, his employer, was paid £6,975. He received no benefits in kind and no pension entitlement.

Budgetary report on the web-site of the National Audit Office of Great Britain

Other administration costs 2008-2009 2007-2008 Note £000 £000 £000 £000 Audit and other assurance services Professional services bought in 22,640 17,456 Travel, subsistence, hospitality 3,552 2,610 Accommodation 301 Office supplies and equipment 2,914 3,118 2,476 Recruitment and training 2,984 Staff related costs 1,026 869 International work 494 569 Operating lease (buildings) 209 210 Other administration costs 390 240 Operating lease (vehicles) 0 11 Consolidated Fund Standing Services (Comptroller and 190 185 Auditor General's salary) 95 82 Remuneration to external auditors for other work External auditor's fee 34,862 31,470 Repair and refurbishment of the headquarters building Refurbishment costs 20,724 4,351 Temporary office accommodation Temporary accommodation costs 8,337 5,361 29,061 9,712 63,923 41,182

Budgetary report on the web-site of the National Audit Office of Great Britain

9a Analysis of operating income by classifica	tion and activity					
	2008-2009					
	Resource	Outturn	Operating cos	t statement		
	Netted off gross expenditure	Appropriated in Aid	Payable Consolidated Fund	Income included in operating cost		
				statement		
Appropriated in Aid	£000	£000	£000	£000		
Audit Fees – UK	_	14,787	_	14,787		
Audit Fees – International	_	1,239		1,239		
International Technical Cooperation		2,404		2,404		
Secondment income	_	653		653		
Other income		883		883		
Total income	_	19,966	_	19,966		
	2007-2008					
	Resource	Outturn	Operating cos	t statement		
	Netted off gross expenditure	Appropriated in Aid	Payable Consolidated Fund	Income included in operating cost statement		
Appropriated in Aid	£000	£000	£000	£000		
Audit Fees – UK		13,141		13,141		
Audit Fees – International	1-1	867	_	867		
International Technical Cooperation	-	2,992		2,992		
Secondment income	_	650		650		
Other income		181	_	181		
Total income		17,831		17,831		

Budgetary report on the web-site of the National Audit Office of Great Britain

Resources	Estimate	Outturn	(Saving)	/Excess
	£m	£m	£m	Percent
Audit and other assurance services (Estimate section A)				
Gross resource requirement	94.826	93.842	(0.984)	(1.0)
Income	(20.000)	(19.966)	(0.034)	(0.2)
Net resource requirement	74.826	73.876	(0.950)	(1.3)
Capital expenditure	1.500	1.055	(0.445)	(29.7)
Repair and refurbishment project (Estimate sections B and C)				
Repair and refurbishment	24.209	20.724	(3.485)	(14.4)
Temporary office accommodation	8.665	8.337	(0.328)	(3.8)
Net resource requirement	32.874	29.061	(3.813)	(11.6)
Capital expenditure	14.240	7.868	(6.372)	(44.7)
Net cash requirement	121.250	111.206	(10.044)	(8.3)

Provision of audit and other assurance services (Section A)

Resources

The Office used 98.7 per cent of the net resources available. It met its key objectives of providing audit opinions on more than 400 financial statements, issuing 60 major reports, supporting the Committee of Public Accounts and Select Committees in examinations of the use of public resources and achieved a financial impact of £10 for every £1 net resources consumed.

One of the National Audit Office's financial targets was to increase the proportion of resources used on front-line work. The Office achieved 75.6 per cent in 2008-2009, compared with 73.1 per cent in 2007-2008 and a target of 75 per cent. It also achieved a 2.4 per cent reduction in the cost of providing corporate services, equivalent to a real terms reduction of 5.3 per cent, compared with a target of 3 per cent in real terms. It also met its target to secure a 2 per cent real terms reduction in the costs of value for money work.

Income

The National Audit Office generated £19.97 million income from fee-paying work, just under the £20 million provision included in the Estimate. Revenue fell short of relevant costs by 1.8 per cent (1.4 per cent in 2007-2008). The Office is seeking to bring revenue and expenditure into balance over the next two years.

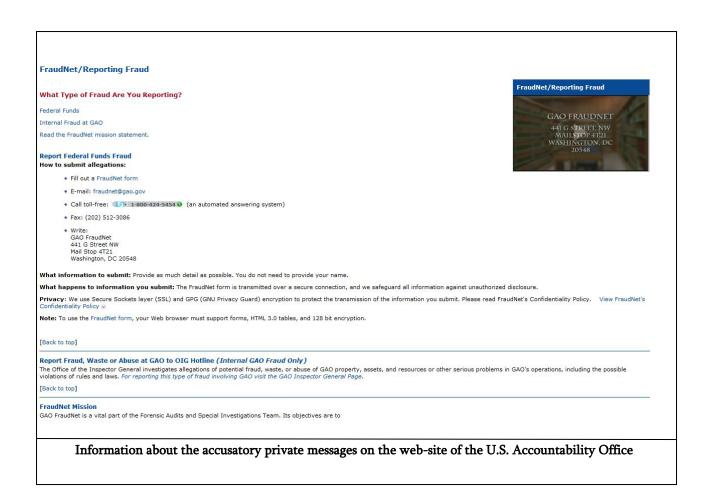
Section of the budgetary report on the web-site of the National Audit Office of Great Britain

8. Mechanizms of whistleblower protection

The web-site of the U.S. Government Accountability Office provides electronic services for sending letters regarding whistleblower. In particular, there is given both, the form for E-mail sending and online application.

	the who, when, where,	what, how and how much. You do not need to provide your name.
Note: use Tab or mouse to move between fields in form.		
Although it is not necessary, you may provide your name and add	dress or pseudonym if you	wish.
A field with an asterisk (*) is required.		
E-mail address		
First Name		
Last Name		
Street Address		
Building		
Room		
City and State		
* How do you wish to be identified?	•	
* What federal agency is involved?		
* In what area did the wrongdoing occur?	100	
	 	
* Which best describes the subject of your allegations?		
* The nature of your allegation is best represented by: The following are examples of information you may be able	e to provide:	▼
Type of federal funds or programs involved and any specific		delines that make to them
What the individual(s) did. Include anything the individual r		
		riduals involved. Include the name, address, and telephone numbers, if possible
Date(s) of the misconduct or wrongdoing.		
When providing information concerning contractor and/or grantee	fraud, it is helpful to prov	de the
name and address of the sub- and primary contractors;		
nature of the wrongdoing (e.g., intentional misuse of funds for	or other purposes, cost mir	scharging, defective pricing, or conflict of interest);
type of contract (e.g., fixed-fee or cost-plus);		
bid, contract, or grant numbers;		
date of the contract or grant award;		
name of the agency official responsible for the contract or gra	unt; and	
cost and terms of the contract.		
If the misconduct has been reported to another federal office, pro	wide as much information	as possible on when it was reported and who received the report.
Enter allegations you wish to send to the GAO FraudNET.	Please also provide us wit	h any special instructions about contacting you during the day.

It also includes contact information - address, e-mail address, and telephone and fax numbers; describes the basic rules for filling out the application. Web-site explains the privacy policy, which enables citizens or public officials a feeling of security and safety. In addition, there is explained goals of the strategy/policy and defines the need for and the purpose of sending such statements.



The detailed information about the whistleblowers' rights and legal safeguards are placed prominently on the web-site of the National Audit Office of Great Britain.



Information about the rights of whistle-blowers on the web-site of the National Audit of Great Britain

Recommendations

The recommendation package for mentioned Georgian agencies has been elaborated on the basis of challenges existing in the Georgian reality and research of official web-sites of the Chamber of Control on the one hand and on the basis of analysis of the best foreign practice example on the other hand. These recommendations aim to increase the level of accountability of the Georgian public space through practical implementation of e-transparency.

The gradual implementation of these proposals and recommendations further improves the level of transparency of the activities carried out by the Chamber of Control in terms of polishing their web-sites. Besides, it will be possible to improve current services as well as to develop innovative electric services on the official electronic portals.

- <u>Description of a Public Agency's Functions</u>: It's desirable to attach detailed information about the functions of all agencies in the section "About Us" on the official web-sites of Chamber of Control, which includes the information about mission, objectives and authorities of Governmental agencies. This will create the idea of the citizens about the activities and authorities of all agencies.
- <u>Information about a Chief of a Public Agency:</u> It's desirable to attach information about the competences, authorities, statements, reports of heads of Governmental agency along with their biographical data on the official web-sites. Also, it is important to allocate various kinds of publications, documents, memorandums, addresses, public speech texts related to their activities.
- <u>Structure of a Public Agency:</u> It's desirable to have titles and activity descriptions of all structural subdivisions of the ministry and its internal structural units on the web-site, which makes their internal structural and functional hierarchy clearer. In addition, it is advisable to attach legal documents, terms of reference, description and other additional information related to their activities in each section of the structural unit.
- <u>Information about Structural Units of a Public Agency:</u> It's advisable to publish contact requisites of heads and deputies of all structural subdivisions of the ministry and its internal structural units on the official web-site: office e-mail, reception phone and fax numbers. It's better if contact information of other servants is available as well.

- Strategic Plan of a Public Agency: It's preferable to locate the strategic plan on official web-sites in view of assessing the achievement of projected goals and objectives, which will determine the following tasks of government agencies during the number of years:
 - Main goals;
 - Activities palnned for achieving goals;
 - The challenges faced by an agency;
 - The description of the planned programs and projects the names of planned programs / projects, their goals, the program status (for example: "Current"), their completion and final report submission dates, the name of a structural unit in charge;
 - Amount of money necessary for planned programs and projects;
 - Indicators for measuring the effectiveness of the implementation of planned programs and projects.

The form of allocation of the mentioned document should be considered together with its conceptual side on the web - pages. It is advisable to be uploaded according to the subheadings and in the expanded form, including HTML format and the interested person should get desired subchapter without downloading the entire document.

- Annual Report of a Public Agency: The annual reports should be placed about the past performance of public institutions on the web-sites in order to have access to information, where the implementation of general activities, projects and initiatives are evaluated. It's necessary to assess the effectiveness of the projects and their execution quality in the reports. In addition, it is important to have information about agencies' budget performances, assets and liabilities, various types of expenses, such as assignments, transfers. Report should include a number of details:
 - Public agency's priorities;
 - Public agency's mission, values and goals;
 - Current year's plans/tasks;
 - Achievement indicators;
 - Statistical data as well as narrative explanation of implemented projects throughout the year – assessment of their effectiveness based on pre-defined indicators. The amount spent on each projec should be specified;

- Measures carried out within the competence of public institutions and the evaluation of the effectiveness of their implementation in practice;
- Individual project funding source, the amount of funds spent for specific purposes of an agency;
- Comparison of last two years' data, trends and reasons for the changes in similar spendings;
- Percentage performance of plans.

Given the international practice, it's significant to have tradition of annual evaluation reports of independent auditors, error detections in financial balances, elaboration of recommendations and then their proactive disclosure. It is desirable to introduce this practice in the public space of Georgia. It provides civil, experts and non-governmental agencies involvement in assessment activities.

• Budget of a Public Agency: In order to ensure the transparency of Ajara Government and its ministiries, it's important to locate financial transactions and reports on budget execution on their official web-sites. All projects and events, which has been implemented, are implementing or are being planned must be named in the document. Also, here should be specified all types of financial expenses (administrative, personnel etc.) spent for their execution, financial liabilities, revenues from different operations. Current initiatives and their implementation reports should be summarized. It is important to reflect the balance of budget, the exact amount of money spent on various services. It is important, also, to describe budgetary resources in the document. It is desirable to give narrative explanations of the financial operations together with statistical and numerical data in the report.

It's important, also, to proactively publish the following types of information:

- Changes in the budget due to unexpected obligations and the sources of funds for these activities;
- Information about the balance of the ministries' the real estates;
- originally requested and finally approved amount of the assignments;
- Funds for various state programs according to specific directions and objectives, the reasonability of expenditures' distribution.

It is important to provide the draft budget proposed to the parliament and its implementation plan on the official web - sites of governmental institutions. In addition, the draft budget should be attached by the recommendations and comments.

- <u>Public information Availability/Open Governance</u>: Modern indicator for the transparency and accountability of public institutions is the data related to proactively published public information on the official web-sites. It's preferable to create separate pages related to open governance on the web pages of public institutions, where should be placed:
 - > Detailed references regarding the procedures for public information;
 - Freedom of Information Guide, which describes the basic procedures for requesting the information, terms, fees, an administrative application guidelines, contact details about the person responsible for public information and other information;
 - ➤ Glossary of wording related to the request for public information or administrative procedures;
 - ➤ Question-answer section concerning the basic procedures and access to information:
 - ➤ In order to simplify the procedures for obtaining public information, public information requests in electronic form. It will save time and resources both of a citizen and a public institution itself. It will further simplify bureaucratic procedures related to public information;
 - ➤ Relevant statistical data about requested, issued and rejected requests. Interactive map is desirable to be placed on the web-site, which will help a user to be able to compare the statistical data of an institution, according to contents of answers, and other categories;
 - Public information e-reading space (database) should be avaliable on the web-site, where proactively published information is arranged by categories. They should be able to search by both, keywords and according to the dates and topics.
 - ➤ In the database section of the proactively published information should be placed the following proactively published information about the administrative costs:
 - Wage rates and supplements of the Officials;
 - Information about the bonuses received by officials;
 - Officials property declaration;
 - Institution total expenses and detailed description of the financial resources management;
 - Travel costs of officials stating the travel time and travel cause;
 - Information about formal meetings, receptions, gifts, stating the identity of the visitor, purpose of visit, the amount of the expenditure, the type of the gift.

In general, it is desirable to classify the information published in this section by categories. In particular, proactively published data related to the agency activities, costs, priorities, decision making, and work results and so on should be separated. Preferably, the web-site should provide search system for proactively published documents, where the relevant information is available according to the type, time of registration, number, department, and stating any reference word.

- ➤ In the same section, shall be placed renewable registry of the submitted statements and answers for request of public information electronic registry of public information (application content, response status).
- ➤ In the same section, there must be published reports addressed by the public agency to the President of Georgia and the Parliament of Georgia, dated December 10 and the archive of the reports.
- ➤ On the web-site in a section devoted to public information, there should be a sub-section related to appropriate legal proceedings. On this page it is desirable to provide electronic forms for administrative appeal due to claims related to rejected public information. In addition, it is necessary to apply the procedure for the above-mentioned application types. As well, here should be placed references about court appeals and court decisions related to the request of public information. In order to find the information easily, they should be arranged according to subject and decision-making date (see Appendix 1).

<u>Publications:</u> a section "Publications" should be provided on the web-site of the public agency where reports by all structural units of the agency, investigations concerning matters within their competence will be published. It is better to be a few different types of reports and research materials to be arranged by categories, which simplifies to find the desired information for the user. In the same section, there may be published statistical data related to their activities and the reviews.

- Section of public reviews: To implement effective communication with citizens and improve their involvement in the activities of the office, for Chamber of Control it will be useful to implement appropriate platform of electronic communication. Integration of the platform enables the society to establish interactive communication with the public agency responsible persons, express their opinions and suggestions, declare the problems. It is desirable to develop a report based on the conducted public discussions, where public and government agencies will summarize the issues identified by the society and set the ways of solutions.
- <u>News section:</u> All public institutions, in order to inform people about their working, create news section on their web-site. However, their form and arrangement is reflected in the possibility to easily find the desired information by stakeholders. Preferably the

references placed in the news section on the web-site of the Chamber of Control should be classified and categorized (eg, through creating sections of press releases, speeches, statements).

As for the information about individual activities, they should be ranked according to the structural units responsible for their implementation. As a result, in the news section the news will be presented as a unified format, as well according to various structural units. Structurization of the news archive on the web-site is also very important.

• Staffing of a Public Agency: In order to ensure the transfarency of personnel policy in public institutions, it's important to publish various vacancies for public positions on their web-sites including detailed description of relevant responsibilities, qualifications, salary and deadlines for sending application. It should be possible to fill the application online.

It's desirable to locate on the web-sites the information about current public positions in each agency as well as the detailed information about existing various positions and responsibilities envisaged under these positions.

In addition, it is desirable to find on the electronic resources of the governmental institutions the information about the benefits, health and social insurance, working and vacation conditions within the framework of positions. Another important detail is to have the search engine for jobs on the web - pages. Thus, the user will be able to find the job in the public agencies through reference of salary amount, position or any other key word.

At the same time, it is important to find information about internships on the web - pages of Government and Ministries of Ajara A/R. Internship will be described here in detail with the necessary qualification requirements and other relevant information.

- <u>Cooperation with Foreign Countries:</u> Given the activities of public agencies, it's often important for institutions to use foreign expertise. For this purpose different meetings, trainings are often held with the cooperation of foreign countries, organizations and partners. Similar information is, at best, given in the news section of web-site. Considering foreign examples, it's preferable to present the following information on the web-sites:
 - Information about visits carried out, their exact dates, host organization;
 - Information about goals/purposes of meetings;

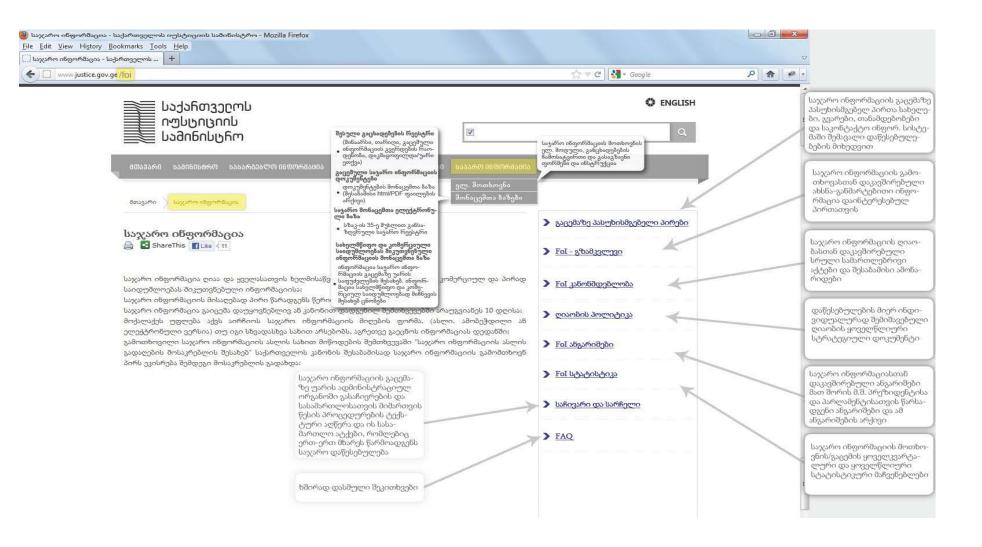
- Relatively detailed description of issues discussed at the meetings;
- In case of existence, information about agreements and memorandum comcluded between the parties;
- Information about the results of meetings;
- Information about projects and trainings held together with internatinal organizations;
- Information about reports prepared by the international organizations pertaining to the activity of each agency.
- Reports of Independent Organiozations: It's desirable to establish the practice of effective assessment of the activities of public agencies by external, non-governmental actors as well. Research has revealed that several independent organizations once a year evaluate the effectiveness of the activities of foreign institutions, the accuracy of financial operations and the quality of objectives set forth.
- <u>Minutes of meetings of the Presidium:</u> It is important to publish minutes of meetings of the presidium on the web-site of the Chamber of Control. It is desirable to present all the details with the following types of information:
 - 1. The exact time and place of the meeting;
 - 2. Full name of attending employees and public servants;
 - 3. The list of issues discussed at the meeting;
 - 4. Summarize of opinions of the public servants related to each issue;
 - 5. Main details of the accounts and reports recently developed by the office and opinions expressed about the issues at the meeting;
 - 6. Venue, date and time of the next meeting.
- The Submission prepared by the officce: It is desirable if the web-site provides more detailed information about submissions prepared for various projects and initiatives. In particular, instead of a common document of these types of reports throughout the year, which summarizes the main idea and recommendations, there should be placed submission documents prepared in case of a separate project or program. The report should extensively give the trends revealed by the audit, the challenges and introduced recommendations.

- Categorization of audits, reports and submissions: Based on the scope of competences of the Chamber of Control and its activities, audit reports for various agencies and programs are often published on the web-site. In order to simplify navigation for the user, preferably to publish documents by different categories: publication year and month, reports target public agency or organization, topic, etc.
- Audit plans: To ensure the transparency of the Chamber of Control it is important if the website updates the audit plan and publishes a list of reports to be published for 2012. Also, it is important to publish the following data: issue and a brief description, public agency or body, which is a target of the audit and the commencement and completion date, contact details of the responsible person.
- Procurement of the Chamber of Control: Preferably the web-site displayes strategy in
 connection with the procurement and main characteristics of the policies and statistical
 data. It is important to upload on the portal the e-procurement related documents and
 signed agreements. Along with the contracts it should provide money amounts granted
 on the basis of contracts.
- Reports archive of the Chamber of Control: For future access to the reports prepared by agency, it is important to create the archive of the Chamber of Control right now, where the reports are saved by years, and also by the subjects. Preferably a short description to be attached along with the name of the report. These make it easier for users to find the desired report. In addition, it will be better if the contact details are stated and in case of unpublished reports citizens will be able to apply to public bodies, by sending them a request to the e-mail address.
- Mechanizms of whistleblower protection: To improe communication between a public agency and citizens, it is important to place electronic services for sending letters regarding whistleblower. It is preferable to have e-mail application instructions, main rules for filling out the application, contact details, e-mail address, telephone and fax numbers, as well as the online application form. Along with a description of the rules of notification in regards the official misconduct, the web-site should interpret the privacy policy of the agency. In addition, it is desirable if the web-site explains the goals of strategy/policy and to determine the need for and the purpose of sending such

statements. These will enable citizens or public officials to have a feeling of security and safety.

• Internal audit findings: Considering international practices, often controlling authorities along with control of the effectiveness of other public agencies, in order to perform control of their own internal organization, management, personnel policies, institutional development of the agency, prepare internal audit reports. More specifically, it provides assessment of the balance of payments to public facility employees by age, gender and other categories, budget allocation, program implementation, recruiting and selection policy, project management and quality assurance of audits.

Annex 1: Institution public information webpage structure sample



Statistical Research on Requests of Public Information

In view of statistically analyzing the performance of the obligation by the target public agencies as defined in Chapter 3 of the Administrative Code, Institute for Development of Freedom of Information used its databases in the first place. In 2010-2011 IDFI regularly requested public information from target agencies. At the same time, in order to conduct a comprehensive survey, IDFI requested applications submitted for public information requests and their answers from the state institutions for the years of 2009-2012. And there were also requested the reports of 2009, 2010 and 2011 years on the state of freedon of information prepared by relevant agencies and sent to the Parliament of Georgia and the President's administration according to Article 49 of the General Administrative Code (so-called accounts of 10 December).

As a result of the analysis, the statistical analysis of the performance of the obligations envisaged under Chapter 3 of the General Administrative Code for Ajara Government, Ministry of Finance and Economy of Ajara A/R, Ministry of Agriculture of Ajara A / R, Ministry of Labour, Health and Social Care of Ajara A / R, Ministry of Education, Culture and Sports of Ajara A/R, Ministry of Justice of Georgia, CCG, Civil Service Bureau, Competition and Public Procurement Agency in recent years was carried out.

At the same time, the analysis of mentioned public information identified some issues, which mostly interests the society given the activities of target public agencies. Accordingly, it became possible to identify a list of issues that are recommended for proactive publication by means of establishing the most demanded public information.

The analysis of administrative organs' responses to public information requests revealed the gaps that hamper the transparency of target public agencies and their avtivities oriented towards citizens' interests.

Research Methodology

Research Description

In view of achieving the above-mentioned goal, the applications for public information requests sent to 9 public agencies in 2009-2010-2011 years (and in some cases also in 2012 year) were analyzed within the framework of the project. The project covered both the applications sent within "Public Information Database" project of IDFI and other applications sent by natural or legal persons, which were provided by public institutions themselves.

Methods

The analysis includes statistical and qualitative components. There were statistically counted the number of inquiries received over the years, the importance of the issues, and the quantity of responses with the protection/violation of the terms. Content of the response for each request issued by a public agency was analyzed in order to find out the compliance of the answers to the requirements. In this regard, four main categories have been outlined: complete response, incomplete response, denial and ignoring (this evaluation system is approbated for several years by the Institute for Development of Freedom of Information within the framework of "Public Information Database" project).

Response categories are defined depending on: a) the content, and b) the response, c) the rights, responsibilities and restrictions envisaged under current legislation of Georgia. After taking into consideration all aforementioned, if the information fully meets the request (including the required information form), it is considered to be complete; partially satisfactory answer – incomplete; if the letter explains the basis for no issuance of information – a reasonable refusal; and if the letter of response doesn't touch the requested public information at all – ignoring. The responses divided according to these categories are also grouped as followed: according to years, actuality, protection of the terms.

Also, it's worth mentioning that during the statistical research process, the various requirements (issues) listed in one concrete application for public information requests have been considered as separate requirements.

Analysis of Reports dated 10 December of Target Public Agencies within the Project

According to Article 49 of the General Administrative Code (hereinafter referred to as the GAC), a public agency is obliged to prepare reports on public information issuance and submit them to the Parliament and the President once a year on December 10 of each year. The content of the GAC is defined under Article 49. It should reflect the number of public information requests, the number of decisions concerning the satisfaction or refusal to requests, the identity of the person who is a decision-maker and the information on the legal acts applicable by agencies during decision-making process, also the data on information processing and issuance, appeal expenses for denial and court penalties.

Article 49 of General Administrative Code of Georgia. Provision of Report.

On every December 10 Public Institution is liable to present report to the President and Parliament of Georgia:

- **a)** Information on number of requests of public information and amendments to public information received by the Public Institution and number of desicions on replies refusal;
- **b)** Information on number of decisions on requests satisfaction or refusal, name of decision making person, also decisions on closing of Corporate Public Institution's private session;
- c) Information on public data bases;
- **d)** Information on number of violations of this Code terms commit by State employees and on disciplinary punishment of authorised persons;
- **e)** Information on legal acts, which are adhered by the Public Institution for refusal of provision of public information or for decision-making of Corporate Public Institution private sessions closing;
- f) Information on appeals of desicions on refusal of provision of public information;
- g) Information on costs related to the processing and provision of public information by public institutions, also costs related to the appeal of the of desicions on refusal of provision of public information or decisions on closing of Corporate Public Institution's private session, among them on amounts paid in favour of each of the parties.

The submission of the report envisaged under Article 49 of the GAC makes it possible and easier to control access to public information not only from the side of government (Parliament and the President), but from the side of society as well. "Institute for Development of Freedom of Information" in view of fulfilling the study of requirements in compliance with Article 49 within the project, requested reports of December 10 sent by the administrative authorities for 2009, 2010 and 2011 years fro 9 target public agencies (Ministry of Justice, Government and Ministries of Ajara A/R, State Procurement and Competition Agency, Chamber of Control, the Public Service Bureau). Unfortunately, this information was not received from the State Procurement and Competition Agency.

Chamber of Control of Georgia

Reports of December 10 by the Chamber of Control of Georgia are relatively complete and informative, although some of the case law has not been fulfilled.

In the report of 2009-2011 submitted by the Chamber of Control to the President and the Pariliament of Georgia, according to the Article 49 of GACG, there is given number of requests, satisfied applications and decisions on rejection, it states volume of issued information (number of pages), but not states expenses for information treatement and issuance. No information is given about disciplinary penalties due to failure of requirements of the GACG.

The letters state the identity of the persons, who made decision to issue the information, and in case of correction and rejection of the information, the identity of decision-making public servant is not stated. The report not states information related to appealing the rejection. Refusal to issue information is evidenced, but no arguments are given to support relevant legal acts.

At the same time, all of other named arguments can not be deemed as having a legal basis, for example, refusal to issue information on the ground that the requested data are presented on the web-site.

In the reports of the Chamber of Control, in accordance with the Article 49, sub-section "c" is presented collected and processed personal data and the list of public databases. According to the received information may not be observed if reporting was done on time.

Conclusion

Based on the analysis results it becoms obvious that the majority of the Public Institutions to the lowest extent consider requirements provided by Article 49 of General Administrative Code of Georgia during the December 10 report drafting. It could be said each of the agencies prepare reports in accordance to thei own standards. The reports of one particular Paublic Institution prepared during the tree years period are similar to each other. There are particular clauses which are replied using standard answers.

Only two of the 7 clauses provided by Article 49 of General Administrative Code of Georgia are the clauses which are thoroughly answered in all reports examined by the Institute – number of request on public information and requests on amendments in public information.

The results of 2009-2011 reports have revealed that in general only the number of information requests is changing and no existent defects are being amended. Information mentioned in the reports in most cases is not thorough, do not meet the General Administrative Code of Georgia requirements and thus porely shows the existent circumstances related to the freedom of information.

There is an impression that Public Institutions only fomally provide reports on freedom of information and the complete information is not being provided to the higher institutions. Unfortunately the supervisor institutions also with less seriousness treat the mentioned issues, since even neither President Administration and Parliament react properly on the imperfect reports, no study provided as well as their adjustment to the law.

We think that the basic factor causing the mentioned problem is the lack of the report standard form and the way out of the situation can be the issue of legal act on approvement of such forms by the Heads of Public Institutions.

Recommendation:

Approvement of December 10 report form by the Heads of Public Institutions based on the normative administrative legal act.

Repor form approved in accordance to the Article 49 of General Administrative Code of Georgia on provision of Information accessability

To the President of Georgia/ Cr	nairman of the Parliament of Georgia	l	
Mr. / Mrs.			
Name of Public Institurion			
a. Information on satisfaction	on of requests on provision of public	information	
Total amount of public information requiests	Amount of satisfied requests	Desission making Government official (Name, Surname, position)	Costs of information processing and release

b. Information on dissatisfaction of requests on provision of public information.

Amount of public	Basis for rejection	Desission making	Cost related to	Amounts imposed by
information requiests	(proper legal acts)	Government official	appeal	the court for benefit of
dissatisfactions		(Name, Surname,		appeal party
		position)		

c. Information on amendments into Public Information.

Amount of requests on	Desission making Government official
amendments into Public	(Name, Surname, position)
Information	

1	T C 4:	D1-1: -	T C 4: -	1
a.	. Information	on Public	Informatio	n data bases.

List of Public Information data bases	Public Information data bases' inventory

e. Information on decision made on completion of sessions of Corporate Public Institutions.

Number of decisions made on completion of sessions of Corporate Public Institutions	basis for completion of session – appropriate legal acts	Cost related to appeal	Amounts imposed by the court for benefit of appeal party

f.	Information	on	${\bf number}$	\mathbf{of}	violation	of	requirements	of	General	Administrative	Code	of	Georgia	by	Public	officials	and	disciplinary
p	unishment of	resp	onsible p	ers	on.													

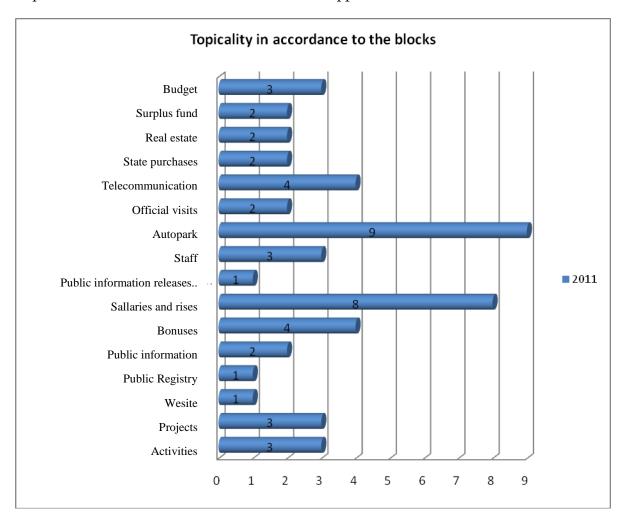
Violation of requirements of General Administrative Code of Georgia by Public officials	disciplinary punishment of personresponsible for violations

Signature:	Date

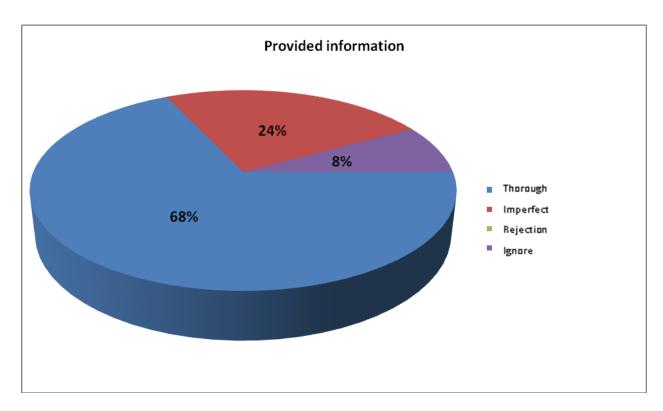
Chamber of Control - Pubic Informaion Requests of 2009-2011

In case of the Chamber of Control, Institute for Development of Freedom of Information had an access only to pubic information requests sent in the scope of the project "Public Information Database" in 2011 because the Chamber of Control has not provided the Institute with copies of requests sent by other organizations/persons. Accordingly, actuality of the issues in this case is less identified.

In 2011 Institute for Development of Freedom of Information applied the Chamber of Control for public information request only 50 times. In view point of actuality most of the requests were related to the fleet, salaries and supplements.

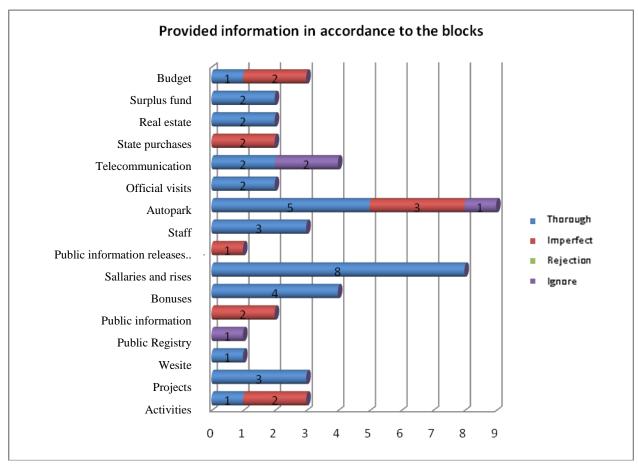


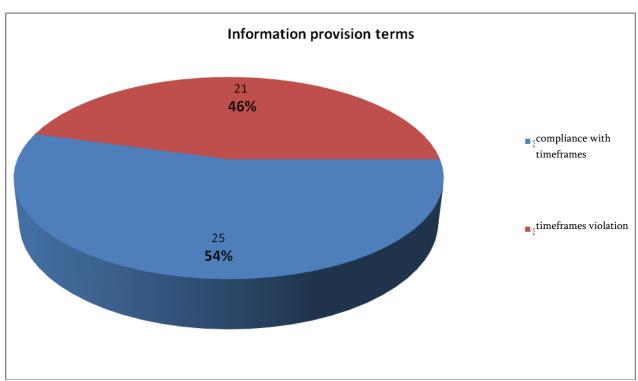
Majority (34) of the sent issues were responded in full, the answer was incomplete in 12 cases, 4 cases were ignored, and no issues were declined.



The reasons for the partially satisfied responses may be different: a detailed budget balance was not provided, communication costs did not state information about local and international calls, contact details of the person responsible for public information have not been delivered, and there were not included list of legal acts and details. At the same time, in case of requested information related to public procurement and public activities, instead of provision of public information forwarding to the web-site took place. As for the neglect of issues, in two cases responses were not issued the demand of the telecommunication costs, while one of the cases was related to the fleet costs and public information registry.

As well the fact is worth mentioning, that the Chamber of Control of Georgia in February 2012 issued the complete information about the bonuses of officials, which is really rare and is a welcome occasion in a public space.





Public information requests' registry: Chamber of Control

Chamber of Co	ontrol	
Category of requested information	Sub-Category of requested information	Comments
1. Budget	1.1. Thorough information on expenditures of budget allocations.	15.09.2011: Budget detailed balance is not provided
	1.2.Not budgetary incomes	
2. Reserve funds	2.1. Information on the amount of funds allocated for public institutions	
3. Real estate	3.1. listing of the real estate on the balance of a public institution	
	3.2. Market value of the real estate on the balance of a public institution	
4. State procurement	4.1. The State Procurements (the tenders, contests and other types of purchases), an exhaustive list (list)	Redirection to procurement.gov.ge.
5. Telecommunication	5.1. Information about the costs of officials (calls to cell operators, international and local calls)	
	5.2. The amount of costs spent by employees/whole system of officials (calls to cell operators, international and local calls) from the budget	31.05.2011: International and local costs are not separated

	5.3. Information about the costs of employees of each unit (calls to cell operators, international and local calls)	
6. Business trips	6.1. Information about the costs by the officials (Minister, Deputy Minister, Heads of Structural subdivisions) spent for official and working visits locally and abroad	No information is provided about expenses incurred abroad and locally
	6.2. Information about costs incurred by the officials (other public servants of administration) for official and working visits in the first quarter of 2011 (three months).	
7. Fleet	7.1. Type of fuel consumed by officials. 7.2. Actual expenses incurred for fuel consumption by the employees of the whole system.	
	7.3. Monthly limit and type of fule consumed by the whole system. 7.4. Amounts spent from budget for technical service of Officials' vehicles (repair, wear).	Instead of information issuance there redirection to procurement.gov.ge takes place
	7.5. Amounts spent from budget for technical service of the whole system vehicles (repair, wear).	

	7.6. Personal distribution of	
	whole system (Agency)	
	vehicles (with vehicle	
	model) on officials or other	
	employees of administration.	
	employees of administration.	
8. Staffing	8.1. Total number of full	
o. builing	employees.	
	employees.	
	8.2. Total number of	
	contracted employees.	
	contracted employees.	
	8.4. Listing of officials and	
	position titles.	
	F	
9. Person	9.1. Full name and contact	Contact information is not stated.
	information.	
responsible for		
public information		
10. Salaries and	10.1. Salaries paid to the	
	officials.	
supplements		
	10.2. Supplements paid to	
	the officials.	
	10.3. Salaries paid to the	
	whole system (each unit).	
	, , , , ,	
	10.4 Supplements paid to the	
	whole system (each unit).	
	, , ,	
	10.5. Salary of each	
	employee.	
11. Bonuses	11.1 Bonuses paid to the	
	officials.	
	11.2. Bonuses paid to the	
	employees of the whole	
	system (all structural units,	
	bodies or offices under	
	territorial or other system).	

12. Public	12.1. Listing of	15.09.2011: Listing of acts and details are not provided.
information	administrative and legal acts,	6
mormation	which contain responses for	31.05.2011: Number of public information requests and responses
	satisfaction or rejection of	are provided (satisfied), and listing is missing.
	public information, stating	
	references (without copies of	
	documents).	
13. Public registry	13.1. Copy or/and electronic	
	version of public	
	information from public	
	registry.	
14. Web-site	14.1.Public information	
14. WED-Site	about the costs incurred for	
	creation of official web-site	
	(if any) of a public	
	institution.	
15. Projects	15.1. Listing of implemented	
	projects (social, purpose,	
	research, scientific,	
	educational, aimd for	
	development of some fields).	
	15.2. Money amounts spent	
	for each project.	
16E	16.1.Listing of implemented	Instead of information issuance there redirection to
16Events	events (advertising, cultural,	procurement.gov.ge takes place
	educational, scientific, social	procurement.gov.ge takes prace
	and other).	
	and other).	
	16.2. Money amounts spent	Instead of information issuance there redirection to
	for each .	procurement.gov.ge takes place

Results of Focused Discussions

"Institute for Development of Freedom of Informationdevelopment" in order to provide proper research in the frame of the project has organized **focussed discussions** with representatives of NGOs and mass-media. The **discussionwas aimed on** information and experience exchange in the sphere of public information request, analysis of practices on request of public information from target Public Institutions and identification of subjects bearing interest and which are the most required in the society.

Meetings were held as with citizens of Batumi as well as with Tbilisi city. Meetings were attended by representatives of active NGOs, internet and printed media, also journalists of Monitor Studio, who have very reach practice of information request and in the frame of their professional activities are very active in public information request from G3 partner institutions.

As it was defined through the discussions among the target institutions, in particular Ministry of Justice and Chamber of Control, public information request practice is not unificated, since information provision often depend on request content. On one part Ministry of Justice always provides information in proper timeframes and refined figures, but on onother part if the requests are related to the "Sesitive" subjects, such as bonuses or visits, information getting becomes complicated. The same practice we have in regards to the information request from the Chamber of Control. Media representatives in written form often apply to the Chamber of Control for provision of information, and by their oppinion it is advisable that the list of institutions controlled by the Chamber of Control would be published at the website. This would anable journalists to request documents of specific institution that will facilitate and ease reciept of information. Also the budget implementation balance should be published on the public institutions official websites.

As NGOs' representatives assert it is easy to get information from the Agency of State purchases, also the quality of informational transperancy of agency official website is very high. But jurnalist still have in written to request operative and annual purchase reports provided by the public institutions. The only recommendation made by discussion participants relates to the timely publishment of legislative changes on the State Procurement Agency website.

According to the jurnalists' opinion, it is easy to get information from the Pulic Service Bureau. However the oppinions of regional and central media on Government of Ajara Autonomus republic are different. According to Batumi media service oppinion it is often

difficult to get thorough information from governmental establishment of Autonomus Republic of Ajara, but by the oppinion of NGOs and masmedia performing their professional activities in Tbilisi information is being provided by the governmental establishment of Autonomus Republic of Ajara with strict adherence to the appropriate norms.

In regards to the subject of requested information the most often NGOs and media representatives are interested with budget purposeful expenditures and information of financial type. Information on surplus funds, purchases, staff, budjet, salaries, bonuses, social programmes, projects, visits, communication and autopark expenditures, also legal acts is also frequently requested.

During the meeting NGOs and media representatives have in generally discussed the existent problems and which hamper they during information request as from public institutions as well as from courts. Timeframes defined by the administrative code are very often violated. Public institutions often need 10 days for provision of simple information. Sometimes recieved answeres are uappropriate and do not meet the specific reqirements. Readdressing to the websites are also very often. All aforementioned once again emphasize the necessity of public information proactive publishing at the official websites.

List of information, which accessibility and publishing at the institutions websites is necessary by journalists and NGOs oppinion is very wide and includes the following questions:

- 1. Programme budget execution ballance;
- 2. Information on legislative amendments (State Procurement Agency);
- 3. List of institutions examined by the Chamber of Control;
- 4. Agreements executed based on the negotiations with one person;
- 5. Agreements executed on property sold by auction;
- 6. Agreements on privatization of large objects;
- 7. Identity of stockholders possessing vote rights in Joint Stock Companies;
- 8. Information on sub-contractors in case of negotiations with one person;
- 9. International agreements executed by Georgian side;
- 10. President decrees and orders:
- 11. Information on non-enterprenuir non-commercial legal entities budget expenditures;

Media representatives think that government sessions should be open for them.

Reccomendations

As a result of statistical and intensional analysis of public information requested from 9 target public institutions (Government of Autonomus Republic of Ajara, Ministry of Finances and Economics of Autonomus Republic of Ajara, Ministry of Agriculture of Autonomus Republic of Ajara, Ministry of Health and Social Care of Autonomus Republic of Ajara, Ministry of Education, Culture and Sports of Autonomus Republic of Ajara, Ministry of Justice of Georgia, Chamber of Control of Georgia, Public Service Bureau, Competition and State procurement Agency) and provided by the respective agencies in 2009, 2010, 2011 and several times in 2012, the specific questions have been revealed, which bear particular interest for the society, and based on what the appropriate recomendations were developed for the aforementioned public institutions. Provided that the fuflilment of liabilities defined by the 3rd part of General Administrative Code of Georgia is evenly required for all active administative agencies of Georgia, below you can find the general recomendations, which are based on the common tendencies revealed through the detailed analysis of activities of the mentioned 9 agencies and which evenly relate to all public institutions. Moreover these recomendation can be extended to those public institutions, which were not considered in the research target group.

Proactive publishing of public information

It should be mentioned that in the frame of the research Ministry of Finance of the Autonomus Republic of Ajara is the one of 9 analysed institutions, which index of thorougly provided information during 2009-2011 period come only to 18%. In 5 cases thororufh answeres indexes were high enough – 87%-98%. Dispite that this information this indexes are showing promises, we have to anticipate that provision of each separate answer to the particular request, especially the timely answers, require expenditure of financial and time recources. For example, the index of timely provided answers by Public Service Bureau is 45%, but Ministry of Finance of the Autonomus Republic of Ajara has not responded to a single request with adherance to the proper timeframes. It is true that in Public Institutions there are particular persons authorised for provision of public information, but due to the internal bureaucracy, registration procedure of recieved and outgoing letters, search of appropriate information and the process of provision of final answer often require more than one day and involvement of more than one person. As an example, in 2009 Public Service Bureau has wasted 60 full working days only for answers on requiemens related to the property declarations. During three months – September, October and November – almost each day

they had to work on received requests on provision of public information. Besides this only unique days were calculated – for example, the request was received on September 7 and the answere was provided on Sptember 9, but the second request was received on September 8 and the answer was provided on September 9, the days, which were overlaped (September 8 and 9), were calculated only one time, however practically the working load would be much larger durin these days. If we simply separately put tugether the days spent for all requests (not envisaging calendar days), this indesx will increase two and tree times, since the cases when answeres to more than one requests had to be provided during the short period, are very friquent.

			Days defined for processing					
								of requests on property
Mon		Tue	Wed	Thu	Fri	Sat	Sun	declarations
		1	2	3	4	5	6	0
	7	8	9	10	11	12	13	4
	14	15	16	17	18	19	20	5
	21	22	23	24	25	26	27	5
	28	29	30					3
								17

		Days defined for processing					
							of requests on property
Mon	Tue	Wed	Thu	Fri	Sat	Sun	declarations
			1	2	3	4	2
	5 6	7	8	9	10	11	5
1	2 13	14	15	16	17	18	3
1	9 20	21	22	23	24	25	2
2	6 27	28	29	30	31		4
				•			16

		Days defined for processing					
Mon	Tue	Wed	Thu	Fri	Sat	Sun	of requests on property declarations
						1	0
2	3	4	5	6	7	8	2
9	10	11	12	13	14	15	5
16	17	18	19	20	21	22	5
23	24	25	26	27	28	29	5
30							1
							18

		Days defined for processing					
							of requests on property
Mon	Tue	Wed	Thu	Fri	Sat	Sun	declarations
	1	2	3	4	5	6	2
7	8	9	10	11	12	13	1
14	15	16	17	18	19	20	1
21	22	23	24	25	26	27	0
28	29	30	31				0
							4

Sum 55

Since 2010, when Public Service Bureau has switched to the property declarations electronic system, the munber of requests was reduced from 570 (in 2009) to 149. This is the one of the pirfect examples if how can proactive publishing of public information simplify the functioning of public institutions.

Reasoning from the aforesaid, it is desirable if public institutions, before receiving of the requests, would proactively publish the information, which potentially may bear interest and importance for the society. During the research based on the detailed analysis the basic categories of the information can be defined which are the most important and essential in case of the mentioned 9 public institutions.

➤ Public institution financial transperancy and accountability – in most cases, the requested information is related to the administrative expenses of public institutions,

the awareness of what is essential for society in order to informed on the management of public recources. Such information basicly contains, but is not limited the following categories:

- o **Information on budget** (budget execution balance, amendments to the budget, non-budget receipts and etc.);
- o **Information on surplus funds** (amounts withdrawen from the surplus funds, assets financed by the withwrawen amounts, accounts of stand-by funds expenditures, copies of the appropriate legal acts and etc.);
- o **Information of State procurement** (list of fulfilled procurements, amounts spent in each single procurement, procurement plans, information on legal entities and/or individual enterprenuirs won in state procurements, copies of the executed agreements, reports on execution of tender agreements and etc.);
- o **Information on telecommunication expenditures** (amounts spent for phone conversations by officials, overall system, phones procurement expenditures and etc.);
- o **Information on visits related expenditures** (information on official visits, amounts for visits according to the years and etc.);
- o **Information on autopark expenditures**(number of registered vehicles, dates of procurement, price, funding source, procurement form, list of vehicles assigned for officials/Administration other employees and their personal distribution, fuel actual expenditures, type of consumpted fuel, fuel monthly limits, amounts spent from budget for technical service, source of financing of each purchased vehicle, origin of disposable vehicle and etc.);
- o **Information on salaries, raises and bonuses** (Officials' salaries, raises and bonuses, amounts quartely spent for employees salaries, raisea and bonuses, staff rate of wages, amounts allocated for bonuses fund and etc.);
- o **Information on public institutions' real estate** (List of real estate and cost, sold objects, address, sale terms and doccumentation, information on objects handed over by the simbolic price, information on disposal, selling of handed over objects and etc.);
- Information on credit and debit liabilities liability origin dateand cause of origin,
 with appropriate documents;
- Othe type of expenses (information on gifts, expenses of official reception and etc.).
- ➤ **Information on public institution** society is ofteninterested with such statistical information, which is related to the activities of public institution. The proactive

publication of such information on website will avoid institution from superfluous requests on the following standard question:

- o **Information on staff employed in public institution** (total number of staff and out of staff personnel, list of personnel according to the positions, employees contact details, information on rules of staff selection and conducted competitions, information on paid vacations persons identity, vacations time, period, amount of payments and etc.);
- o Information on structural units subordinated to the public institution (structural units, List of Public Law Legal and Non-enterprenuir non-commercial Lega Entities, status and duties, appropriate legal acts, which provide functions of structural unit (name of act, issuing entity, date of issue and number), list of subbordinated entities, addresses and names of managment board, information on registered Non-enterprenuir non-commercial Lega Entities (number, list of legal entities, including name of chief, address, phone and website and etc.)
- o Here is to be separately mentioned if what structural unit is **liable to provide public information** defined by General Administrative Code of Georgia and contact information of the mentioned structural unit. Names, Surnames and contact details of persons liable for provision of public information.
- ➤ Information on public institutions' projects and activities society often interested with ongoing and executed projects and activities that demonstrates public institution activities and management of badget amounts allocated for these activities. It is preferable if public institution would publish at the official website the detailed information on ongoing, executed and planned projects and activities. In particular, the following type of information:
- o Information onpublic institution ongoing, executed aand planned projects (social, targem, research, scientific, educational projects and projects directed on development of one or another spheres, list of the projects, amounts spent for each project, copies of project documents, information on project development and date of approvement, information on target programmes to be executed this year, information on ongoing and planned projects, reports on executed projects, programme starting date and etc.);
- o **Information on institution's ongoing, executed and planned activities** (list executed advertising, cultural, educational, scientific, social and other activities, amounts spent for each activity, copies of activities' calculations related documents, financing sources of ongoing activities, copies of appropriate documents and etc.).

- ➤ Information on legal acts society is ofteninterested with official documents of public institution, such as orders, regulations, decisions, legal and financial documents of executed works, cooperation memorandums and other legal documents.
- ➤ Public information requests renewable registry it is desirable if public institution publish public information registry at website information on received requests and provided answeres, list of administrative-legal acts, which provide answer on provision of public information or answering rejection, with indication of requesites and etc. Publiching of information which reduce number of multiple induvidual requests on one particular issue and will save public institution recourses.
- Advisory questions often asked questions public institutions are often applied not only for provision of public information but also for advisory questions, such as notes on agreement execution and etc. It is to be mentioned that public institution often aften thoroughy answer such questions. But in order to save public institution time, human and finacial recpurces it is desirable that such information to be published on the website as an often asked questions(Frequently Asked Questions FAQ).

Avoid of inadequate answers

As a result of research there was found that enough large number of inadequate answers. For example, only 18% of answeres provided by the Ministry of Finance and Economics of the Autonomus Republic of Ajara thoroughly correspond the requested information. When the public institution does not completely provide the required public information, in case of answer provided it is not considered as a thorough. Thus it is desirable if public institution provide comlete answer to the requested public information, and the aswer on rejection of provision should be appropriately justified.

Also readdressing to the websites is very often instead of invormation provision, which also does not represent the thorough answer, since according to the Article 37 of the General Administrative Code of Georgia, "everyone has right to request public information despoite its phisical form or storage and select the form of public information receipt". It is desirable if public institution provide public information in the rewuested form, but if it is not possible it is to justify own activity. It is to be mentioned that proactive publishing does not grounds for public institution to readdress public information requests to the website. In this case proactive publishing only reduces number of potential requests, since

in the future person concerned with the public information first will visit website and if it is not published only in this case they will request it from the public institution.

Provision of public information in proper timeframes

According to the Article 40 of teh General Administrative Code of Georgia, "Public Institution is liable to provide public information immediately or no later than in 10 days, if the answer requires:

- a) search and processing of information from its regional structural units or othe public institutions;
- b) search and processing of irrelevant large separate documents;
- c) consultancies with its regional structural units or othe public institutions.

If provision of public information requires 10 days period, public institution is liable to inform requesting person about it".

In 55% of answers provided by Public Service Bureau 10 days period term was violated according to the Article 40 of teh General Administrative Code of Georgia. It is desirable if public information would provide immediately or at list in 10 days period.

Ignored and rejected issues

The index of cases, when particular issues in public information request are totaly ignored by the public institutions varies between 1-8%. But in two cases these indexes are very high – 20% of such questions are ignored by the Government of the Autonomus Republic of Ajara and 58% in case of Ministry of Finance of the Autonomus Republic of Ajara. It is desirable if public institutions study all requests more precisely and provide thorough answers for all questions. In case if public institution is unable to provide public information the rejection should be appropriately justified with references to the appropriate legal acts.